

12 July 2024

s9(2)(a)

Tālofa lava s9(2)(a)

## RESPONSE TO AN OFFICIAL INFORMATION ACT REQUEST (REF: DOIA068-2023/24)

On 27 May 2024, your request was transferred to us from the Minister for Pacific Peoples, Hon Dr Shane Reti, as the information falls more closely within the responsibility of the Ministry for Pacific Peoples' (the Ministry). You requested under the Official Information Act 1982 (OIA), information relating to the Dawn Raids apology. I have outlined your specific request and my responses below.

*We are very interested to view all information and advice provided to the Minister for Pacific Peoples on the request for an apology for the Dawn Raids, including from when the initial request for an apology was made through to Cabinet approval for the apology; as relates to this segment taken from the Ministry's website:*

*"The Polynesian Panther Party submitted a written request to the Government to apologise for the Dawn Raids. The Minister for Pacific Peoples directed the Ministry for Pacific Peoples to meet the Polynesian Panther Party as the first step of a comprehensive research process to support government decision-making. After meeting with the Polynesian Panther Party in February 2021 to explore the request, advice was provided to the Minister for Pacific Peoples, following a robust research and cross-government consultation period. The Government gave careful consideration to the request, and a Cabinet paper that proposed an apology be given to communities and individuals impacted by the Dawn Raids was considered by Cabinet and approved on 14 June 2021."*

The Ministry has identified six documents within the scope of your request. Appended to this letter are copies of these documents (refer to **Appendix 1**).

Across four of these documents, some information has been withheld under the following sections of the OIA:

- Section 6(a) of the Act as the release of this information will likely prejudice the security or defence of New Zealand or the international relations of the Government of New Zealand.
- Section 9(2)(a) of the Act to protect the privacy of natural persons.

- Section 9(2)(f)(iv) of the Act to maintain the constitutional conventions for the time being which protect the confidentiality of advice tendered by Ministers of the Crown and officials.
- Section 9(2)(g)(i) of the Act to protect the effective conduct of public affairs through the free and frank expression of opinions. The greater public interest is in the ability of individuals to express opinions in the course of their duty.
- Section 9(2)(h) of the Act to maintain legal professional privilege. The greater public interest is in ensuring that government agencies can continue to obtain confidential legal advice.
- Section 9(2)(k) of the Act to prevent the disclosure or use of official information for improper gain or improper advantage.

I am satisfied that there are no other public interest considerations that render it desirable to make the information withheld under section 9 of the OIA available.

You can also access the Ministry's Dawn Raids apology cabinet paper which has been proactively released and available on our website, click here: [Dawn Raids Apology](#). I have also appended to this letter copies of the Dawn Raids apology booklet and programme.

In line with standard OIA practice, the Ministry proactively publishes some of its responses to OIA requests. As such, this letter may be published on the Ministry for Pacific Peoples' website. Your personal details will be removed, and the Ministry will not publish any information that would identify you or your organisation.

Should you wish to discuss this response with us, please feel free to contact the Ministry at: [uia\\_requests@mpp.govt.nz](mailto:uia_requests@mpp.govt.nz).

If you are dissatisfied with this response, you have the right, under section 28(3) of the OIA, to seek an investigation and review by the Ombudsman. Information about how to make a complaint is available at [www.ombudsman.parliament.nz](http://www.ombudsman.parliament.nz) or freephone 0800 802 602.

Ia manuia



Dr Corina Grey  
**Deputy Secretary**  
**Policy & Insights**

## Appendix 1: List of documents for release

#	Date	Document title	Decision on release
1	15 April 2021	B053-202021 – Request for a formal government apology for the Dawn Raids – options.	Some information withheld under: <ul style="list-style-type: none"><li>• Section 6(a)</li><li>• Section 9(2)(h)</li><li>• Section 9(2)(g)(i)</li><li>• Section 9(2)(k)</li></ul>
2	15 April 2021	AM087-202021 – Dawn Raids Apology – supplementary advice: Pacific cultural response options.	Some information withheld under: <ul style="list-style-type: none"><li>• Section 9(2)(a)</li><li>• Section 9(2)(f)(iv)</li><li>• Section 9(2)(g)(i)</li></ul>
3	21 June 2021	B096-202021 – Dawn Raids Apology Event – approvals.	Some information withheld under: <ul style="list-style-type: none"><li>• Section 9(2)(a)</li><li>• Section 9(2)(f)(iv)</li><li>• Section 9(2)(g)(i)</li></ul>
4	26 July 2021	B019-202122 – Dawn Raids Apology Event update.	Some information withheld under: <ul style="list-style-type: none"><li>• 9(2)(k)</li></ul>
5	Not applicable	Dawn Raids programme	Released in full.
6	Not applicable	Dawn Raids booklet	Released in full.

This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

## **BRIEFING: Request for a formal government apology for the Dawn Raids – options**

This briefing provides both information and options to support decisions to respond to the request from the Polynesian Panthers for a formal government apology for what has become known as the “Dawn Raids”.

<b>Date:</b>	15 April 2021	<b>Reference:</b>	B053-2020/21
<b>Security Level:</b>	In Confidence		
<b>Addressee</b>	Hon Aupito William Sio - Minister for Pacific Peoples		

### **Actions sought**

It is recommended that you:

- Note** representatives of the Polynesian Panthers have requested that a formal government apology for the treatment of Pacific peoples during the “Dawn Raids” period of 1974 – 1976 be delivered by the Prime Minister at their 50-year commemoration in June 2021.
- Note** that Ministry officials met with the Polynesian Panthers on 23 February 2021 to discuss their request, and subsequently officials have undertaken an initial research process and engagements with key government departments and Crown entities to complete this advice.
- Note** the Ministry considers there is sufficient information available at this time to indicate that through implementation of immigration legislation and policy during the Dawn Raids period, Pacific peoples, Māori, and other ethnic groups and individuals were targeted based on their race, colour, and/or ethnic origins, and subsequently detained, convicted, and deported; and that some of those individuals who were detained held lawful status to be present in New Zealand.
- Note** the Ministry considers that the targeting of groups and individuals as set out at recommendation 3, above, amounts to *prima facie* discrimination on grounds of race, colour, and/or ethnic origins, which in the Ministry’s view was disproportionate and not justifiable, and therefore, require a positive and active response.
- Note** that possible options have been identified to manage the request for a formal government apology for the Dawn Raids, and to implement a positive and active response as per recommendation 4, above, including the Ministry’s preferred option at this time:
  - Option one – Status quo (not viable).
  - Option two – Statement of acknowledgement, but without regret or an apology.
  - Option three – Statement of regret, but without an apology.
  - Option four – Statement of apology which acknowledges harm suffered and expresses sorrow, remorse, and regret (**preferred**).
  - Option five – s 6(a)



This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

6. **Note** that a statement alone **s 6(a)**, may not be a sufficient response, and that an additional gesture and/or reconciliatory process should, in the Ministry's view, also be considered.
7. **Agree** that the Ministry draft a Cabinet paper for your approval, setting out options to respond to the request for a formal government apology for the Dawn Raids, including those set out at recommendations 5.1-5.5, and 6 above, and seeking agreement that Cabinet implement a preferred response.
8. **Note** **s 9(2)(h)**
9. **Note** **s 9(2)(h)**

#### Ministry contacts

Name	Position	Telephone	1 <sup>st</sup> Contact
Aiono Matthew Aileone	Deputy Chief Executive, Policy, Evaluation, Research, Languages and Housing (PERLH)	<b>s 9(2)(k)</b>	✓
Te Vaerangi Minster	Manager, Influence and Advice, Policy	<b>s 9(2)(k)</b>	
Reuben McLaren	Advisor, Influence and Advice, Policy	<b>s 9(2)(k)</b>	

#### Minister's Office to Complete

- |   |  |
|---|--|
| <input type="checkbox"/> Approved             | <input type="checkbox"/> Declined            |
| <input type="checkbox"/> Noted                | <input type="checkbox"/> Needs Change        |
| <input type="checkbox"/> Seen                 | <input type="checkbox"/> Overtaken by events |
| <input type="checkbox"/> See Minister's Notes | <input type="checkbox"/> Withdrawn           |

This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

15 April 2021

Hon Aupito William Sio  
**Minister for Pacific Peoples**

## **Request for a formal government apology for the Dawn Raids – options**

### **Purpose**

---

1. This briefing provides initial advice and options to respond to the request from the Polynesian Panthers (PP) for a formal government apology for what has become known as the “Dawn Raids”.

### **Background – Management of the request to date**

---

2. In January 2021, you transferred to the Ministry a request from the PP for a formal government apology for what has become known as the “Dawn Raids” (1974 – 1976).
3. Ministry officials met with PP representatives on 23 February 2021 to discuss the request. The PP confirmed that they seek a formal government apology to be delivered by the Prime Minister at the PP’s 50-year commemoration, scheduled for 16 - 19 June 2021.
4. We understand that the primary driver for seeking an apology is to acknowledge, in the PP’s view, the race-based discrimination that was perpetrated against predominantly Pacific peoples during the Dawn Raids period. Secondary drivers include the need to bring closure and reconciliation to the matter, and to ensure that the history of the Dawn Raids is widely known by the public, including learning through the education system.
5. The PP is not, in our understanding, mandated to represent all Pacific peoples. However, the Ministry notes that in seeking an apology for the Dawn Raids, they are spearheading well-known sentiment among Pacific peoples. Information about the PP is set out at **Appendix A**.
6. Since meeting with the PP, the Ministry subsequently engaged with government departments and Crown entities<sup>1</sup> and their views have been incorporated in this advice. We note, however, that the work has moved at pace and therefore, departments have had limited time to engage in the issues presented by this work. We understand that all departments that we have engaged with support progressing work to address the wider public demand for a Dawn Raids apology.
7. The Ministry has also conducted initial research to collate a summary of historical facts, and to understand key procedural elements generally included in both exploration and implementation phases related to the issues of whether, and when, a formal government apology should be given. We note, some key documents that could provide greater analysis on specific harms and actions carried out during the Dawn Raids have been identified but not yet accessed from Archives New Zealand, due to time constraints to complete this advice.

---

<sup>1</sup> Ministry of Business, Innovation and Employment (Immigration/INZ), Ministry of Foreign Affairs and Trade (MFAT), Crown Law Office, Ministry of Justice, New Zealand Police, Ministry for Culture and Heritage, Office of Ethnic Communities, Te Arawhiti, Te Puni Kōkiri, and the Human Rights Commission.

This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

## **Pacific peoples' migration, economic downturn, and ethnicity-based implementation of immigration enforcement policy during the Dawn Raids period (1974 – 1976)**

8. During the 1960s and 1970s, significant migration from the Pacific region to New Zealand was encouraged to support the manufacturing and primary production economy, particularly through temporary visas and work schemes. There were domestic labour shortages during this period and when shortages occurred, enforcement of these visas was largely non-existent.
9. At the downturn of the New Zealand economy in the early 1970s, parts of society began to see migrants as jeopardising their financial security and quality of life. Pacific peoples were targeted because of perceptions they were causing jobs shortages and other social harms. These views were also perpetuated by the scapegoating of Pacific peoples in less than favourable media portrayals.
10. In 1976, there were an estimated 12,000 illegal overstayers in New Zealand, most of whom were resident in Auckland. Between 1974 and 1976, under the third Labour and third National Governments, a rigorous enforcement approach was applied resulting in Immigration and Police officials conducting targeted raids on the homes of Pacific families. The raids often took place very early in the morning, to find overstayers to be convicted and deported under the Immigration Act 1964. This gave rise to the term the “Dawn Raids”.
11. Throughout the Dawn Raids period, Police also carried out random stop checks in public, requiring people of non-European looking descent to provide evidence that they were legally in New Zealand. This was made possible through the Immigration Amendment Act 1968. Some individuals were detained due to either the random checks or caught up in the Dawn Raids, despite their lawful status to be in New Zealand.<sup>2</sup> In the words of a Police Chief Superintendent of the time:<sup>3</sup>

*“Anyone who speaks in a non-Kiwi accent or looks as though he was not born in this country should carry a passport.”*

12. A more detailed history and specific account of the events is set out in **Appendix B**, alongside specific provisions of the Immigration Act 1964.

## **Key findings of the Race Relations Conciliator – discrimination investigation**

### *Key findings of the Race Relations Conciliator*

13. In 1986, the then Minister of Immigration directed a report be completed by the Race Relations Conciliator investigating allegations of discrimination by immigration officers in the search for overstayers, with key findings including:<sup>4</sup>
  - Pacific peoples comprised roughly a third of overstayers but represented 86% of all prosecutions;
  - those from the United States and Great Britain combined also comprised roughly a third of overstayers yet represented only 5% of prosecutions;

<sup>2</sup> For example, Pacific peoples from the Cook Islands, Niue, and Tokelau who as part of the Realm, are New Zealand citizens.

<sup>3</sup> Auckland Star, 'Overstayers: The Big White Lie' and 'Migrant officials at centre of row' (Auckland, 23 March 1976), cited in Ross, p. 158.

<sup>4</sup> Race Relations Office, *Investigation into Allegations of Discrimination in the Application of Immigration Laws in New Zealand* (1986)

**This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.**

- the disparity in prosecutions was a result of more time and resource applied to the apprehension and prosecution of Pacific overstayers; and
  - a pervasive attitude existed at all levels of the Immigration Department that Pacific peoples were more likely to breach the conditions of their visas, constituted the majority of overstayers, and overstayed longer than any other groups.
14. While this shows Pacific peoples were disproportionately impacted by immigration enforcement policy, anecdotal accounts record that other ethnic groups and Māori were also targeted in what could be said to be remnants of colonialism. Pacific populations, who were excessively targeted, are reported describing feelings of shame, and experiences of degrading and humiliating treatment.
15. In the Ministry's view, the Race Relations Conciliator's findings, alongside historical accounts of degrading and humiliating treatment, and the specific targeting of "non-Kiwi[s]" based on their looks and speech when implementing the 1970s immigration enforcement policy, raises a *prima facie* case of racial discrimination.

s 9(2)(h)

This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

s 9(2)(h)

Released under the  
Official Information Act

This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

s 9(2)(h)

**The Ministry's view is there are sufficient grounds to justify a response for the Dawn Raids**

29. The Ministry considers that under New Zealand's current human rights framework and commitment to promoting and protecting human rights are important factors to consider. [REDACTED]

s (9)(2)(g)(i)

30. The Chinese poll-tax apology delivered by the then Prime Minister Helen Clark is, in the Ministry's view, s (9)(2)(g)(i) [REDACTED]

[REDACTED] A similar approach was taken by the then Government of the day in its 2017 apology for historic homosexual convictions. That latter apology also coincided with a law change to allow those convicted to apply for a pardon, or for families to apply on their behalf.

31. Importantly, there are no known accounts of official Dawn Raids being perpetrated on individuals, families, and households that were *not* Pacific peoples, Māori or any other ethnic minority. The Ministry considers this fact, alongside the Race Relations Conciliator's findings and public statements of Police at the time demonstrates that during the Dawn Raids, immigration enforcement policy was applied in a racially discriminatory manner that cannot, from a moral standpoint and in today's standards, be reasonably justified.
32. The Ministry also understands there is long-standing remembrance among Pacific peoples of the lived experience of targeted racism perpetrated in the Dawn Raids, which is still felt today. For example, during passage of the COVID-19 Public Health Response Act 2020 and related Orders, Pacific communities voiced their concerns that the powers of entry to homes could result in actions similar to the Dawn Raids. This in our view, demonstrates an ongoing distrust and fear among some members of the Pacific community with historical roots sourced in the Dawn Raids, but which can be supported to be overcome. Our view is an active response on behalf of the Government to address the Dawn Raids could, to an extent, address this.
33. We also consider that an active response would enable an important reconciliation pathway while those who endured the Dawn Raids are still alive, able to share their experiences, and commence their healing.
34. Given the established nature of New Zealand's domestic human rights legislation, we consider there is also significant public sentiment supporting a Dawn Raids apology, and abhorrence towards actions that appear to breach what are widely accepted and demanded protections for fundamental rights and freedoms. Moreover, there are growing global movements seeking to deconstruct institutional racism and colonial systems, of which these systems are present in New Zealand.
35. Overall, an affirmative acknowledgement of the harm suffered through the Dawn Raids presents as a significant opportunity to support public knowledge of this part of New Zealand's history, and to strengthen race relations and social cohesion. This aligns with priority work of the Government, such as:



This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

- the development and delivery of a national action plan against racism<sup>9</sup> (Manifesto Commitment), led by both the Ministry of Justice and the Human Rights Commission; and
- the education system review workstream which focuses on Aotearoa's histories, including Pacific peoples.

### Options for managing the request for a formal government apology

36. We understand there have been few formal government apologies outside the Te Tiriti o Waitangi settlement process. These include:
- 2001 Chinese poll-tax apology;<sup>10</sup>
  - 2002 Samoa apology;<sup>11</sup>
  - 2017 apology for men convicted of historical homosexual offences;<sup>12</sup> and
  - 2019 Erebus apology.<sup>13</sup>
37. In 2014, the then Commissioner of Police also formally apologised to the Ruatoki and Taneatua communities and Tuhoe for Operation 8.<sup>14</sup>
38. Where possible, we have referred to these apologies to identify options for responding to this request, including key delivery aspects.
39. In this advice we have deliberately focused on options for an apology (or other active response), decoupled from the specific request from the PP *to deliver an apology at their 50-year commemoration*. In our view, this will best provide vital and timely information on the broader issue on whether an active response should be progressed by the Government to address the Dawn Raids. This also benefits by decoupling that broader issue from decisions around timeframes, place for delivering any response, and relationship management with the PP. We have, however, provided some supporting information for you to initially consider these decoupled aspects or "other relevant factors" in the next section of this briefing.
40. Possible options to manage the request for a formal government apology for the Dawn Raids are set out as follows, including the Ministry's preferred option at this time. We consider status quo is not a viable option.
- Option 1 – Status quo (not viable)
  - Option 2 – Statement of acknowledgement, but without regret or an apology
  - Option 3 – Statement of regret, but without an apology
  - Option 4 – Statement of apology, which acknowledges harm suffered and expresses sorrow, remorse, and regret (**preferred**)
  - Option 5 – s 6(a)

<sup>9</sup> The action plan is yet to be named. It is a key recommendation to the New Zealand Government under the UN Committee on the Elimination of Racial Discrimination's 2017 report.

<sup>10</sup> <https://www.beehive.govt.nz/feature/poll-tax-apology-marks-new-beginning-28>

<sup>11</sup> <https://www.nzherald.co.nz/nz/full-text-helen-clarks-apology-to-samoa/65TV2LDV6S7HHIYRDCFSC5YOZI/>

<sup>12</sup> <https://www.beehive.govt.nz/speech/apology-men-convicted-historical-homosexual-offences-and-first-reading-criminal-records>

<sup>13</sup> <https://www.beehive.govt.nz/speech/prime-minister-delivers-erebus-apology>

<sup>14</sup> <https://www.rnz.co.nz/news/national/251999/police-apologise-to-tuhoe-over-raids>

**This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.**

41. The Ministry's assessment of options is based on established criteria used to assess whether a formal apology should be given<sup>15</sup> and other relevant factors, set out at **Appendix C**.
42. Our view is that a statement alone s (9)(2)(g)(i), may not be a sufficient response and that an additional gesture should also be considered.
43. s 6(a)

#### **Other relevant factors to take into account**

##### *Cabinet decision is required for an apology*

44. If you decide to proceed with any of the options outlined above, your decision must be taken to Cabinet for its decision-making. Subject to your agreement to proceed, the Ministry will draft you a Cabinet paper with options seeking Cabinet's agreement to implement its chosen response.
45. Ahead of that decision, you may wish to discuss the contents of this paper with the Prime Minister and other senior ministerial colleagues, as progressing options will be contingent on political appetite. We will also support you with materials for your discussions.

##### *Obtaining a full historical account is desirable*

46. At a minimum, the Ministry considers it desirable to complete a full historical account through the facilitation of community engagement to both hear and record the voices of affected persons and uncover matters for which specific harms may require specific responses. This would need resourcing and takes some time to complete but provides significant benefits, i.e. a comprehensive account that can be used for wide-ranging educative purposes, and a reconciliation-type process.
47. A full historical account could be timed to:
- precede a detailed apology, as occurs in the Tiriti o Waitangi settlement processes, or
  - follow a high-level apology, as occurred in the Chinese poll-tax apology.

s (9)(2)(g)(i)

##### *Information gaps*

49. A number of primary source documents held at Archives New Zealand have not yet been accessed due to time pressures and restricted status. While we are underway to retrieve these with support of departments, the absence or confirmation of those documents and timeframe of delivery of any chosen option will likely dictate both the specific content that may be included in a public statement or apology, and which persons may legitimately be expected to deliver

<sup>15</sup> These criteria were used for the Chinese poll-tax and the Samoa apology.

<sup>16</sup> s (9)(2)(g)(i)

**This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.**

those statements. However, our view is there is sufficient public documentation available now to indicate that racial discrimination did occur.

#### *Timing, location, and logistics planning for delivery of an apology*

50. The Ministry considers it possible to deliver a high-level statement of apology to align with the 50-year commemoration of the PP in June 2021, however timeframes are tight and even if agreed, feasibility to deliver an apology at the commemoration may be constrained by Budget 2021 processes and other government priorities, including COVID-19. Logistics planning may not be possible for this event in current timeframes, as it would be prudent to have Cabinet agreement ahead of any events management planning. Adequate funding, resourcing and coordination with key agencies could serve to mitigate this risk.
51. Although untested, we consider delivery of an apology would likely to be well-received by the PP and members of the Pacific community. However, current public demand to know if an apology will be delivered is a factor that may require an earlier response. As a formal government response, an appropriate delivery location is also a factor to consider.
52. There may be other potential dates of significance where a formal government apology could be appropriate, e.g. the 50-year anniversary of the Dawn Raids commencement (2024). A later date such as this, could allow for a full discovery process upon which to inform a fulsome apology and any additional gestures of reconciliation. However, this may not be practical given growing public demand for a response.

#### *Public climate*

53. While many sections of the public appear in favour of an apology, some oppose a formal apology. Others may simply not agree that there are grounds for an apology, whether legal or moral. The Ministry is already receiving public correspondence, both for and against, the possibility of a government apology, and have commenced development of a communications strategy.

#### *Precedent setting*

54. Any form of apology may lead to requests from other groups for similar treatment and there may be other cases of historical injustice which it could be argued are deserving of an apology from the Crown. s (9)(2)(g)(i)  
However, each case brought to the Government's attention should be assessed on its own merits.

#### *Public engagement and perception*

55. It is unlikely that there will be sufficient time to conduct public engagement but depending on further decisions, particularly in regard to timeframes, some targeted engagement could occur. However, information exists that was captured through other earlier targeted consultation with Pacific communities, that in our view demonstrates their desire for an apology.

#### *Te Tiriti o Waitangi Analysis*

56. As outlined earlier, we understand that some Māori and other ethnic minority individuals and groups were targeted during the Dawn Raids and police checks. We understand that targeting of Māori may have been inadvertent, as we are aware of individuals that were stopped but released when they informed officers that they were Māori.
57. The Ministry understands that claims through the Waitangi Tribunal are unlikely. This is because new claims received after 1 September 2008 by the Waitangi Tribunal can only concern contemporary Crown actions or omissions that occurred on or after 21 September

**This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.**

1992. Any new claim regarding actions that occurred before 21 September 1992 are defined as historical Treaty claims and must have been filed on or before 1 September 2008.

58. We are unaware of any claims of prejudice suffered by a Māori claimant having been lodged with the Waitangi Tribunal fitting these criteria, for actions carried out by the Crown as part of the Dawn Raids. We also do not know whether racial discrimination and profiling is to be considered under any of the Tribunal's Kaupapa inquiries, but note that human rights and racial discrimination issues are indicated under the Kaupapa inquiry on citizenship rights and equality. The Ministry has approached the Waitangi Tribunal to confirm these aspects.
59. Whether any unsettled Te Tiriti o Waitangi claims would contemplate inclusion of treatment of individuals for racial discrimination suffered during the Dawn Raids is unknown, though we consider it unlikely given the specific matters that tend to be included in settlement apologies.

### Next steps

---

60. Subject to your agreement to proceed to take options to Cabinet to seek agreement to implement an option, we will commence drafting a Cabinet paper for your approval and negotiate timeframes with your office.
61. If you wish, officials will discuss this advice with you. We will support you with your next steps including any discussions you may have with your ministerial colleagues.

### Recommendations

---

#### It is recommended that you:

1. **Note** representatives of the PP have requested that a formal government apology for the treatment of Pacific peoples during the "Dawn Raids" period of 1974 – 1976 be delivered by the Prime Minister at their 50-year commemoration in June 2021.
2. **Note** that Ministry officials met with the PP on 23 February 2021 to discuss their request, and subsequently officials have undertaken an initial research process and engagements with key government departments and Crown entities to complete this advice.
3. **Note** the Ministry considers there is sufficient information available at this time to indicate that through implementation of immigration legislation and policy during the Dawn Raids period, Pacific peoples, Māori, and other ethnic groups and individuals were targeted based on their race, colour, and/or ethnic origins, and subsequently detained, convicted, and deported; and that some of those individuals who were detained held lawful status to be present in New Zealand.
4. **Note** the Ministry considers that the targeting of groups and individuals as set out at recommendation 3, above, amounts to *prima facie* discrimination on grounds of race, colour, and/or ethnic origins, which in the Ministry's view was disproportionate and not justifiable, and therefore, require a positive and active response.
5. **Note** that possible options have been identified to manage the request for a formal government apology for the Dawn Raids, and to implement a positive and active response as per recommendation 4, above, including the Ministry's preferred option at this time:
  - 5.1 Option one – Status quo (not viable).
  - 5.2 Option two – Statement of acknowledgement, but without regret or an apology.
  - 5.3 Option three – Statement of regret, but without an apology.
  - 5.4 Option four – Statement of apology which acknowledges harm suffered and expresses sorrow, remorse, and regret (preferred).

This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

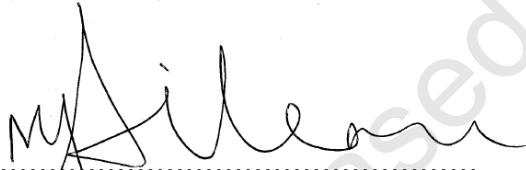
5.5 Option five – s 6(a)

6. **Note** that a statement alone s 6(a) may not be a sufficient response, and that an additional gesture and/or reconciliatory process should, in the Ministry's view, also be considered.
7. **Agree** that the Ministry draft a Cabinet paper for your approval, setting out options to respond to the request for a formal government apology for the Dawn Raids, including those set out at recommendations 5.1-5.5, and 6 above, and seeking agreement that Cabinet implement a preferred response.

YES / NO

8. **Note** s 9(2)(h)

9. **Note** s 9(2)(h)

  
Aiono Matthew Aileone  
Deputy Chief Executive, Policy, Evaluation,  
Research, Housing and Languages Unit  
**Ministry for Pacific Peoples**

Date: 01 / 04 / 2021

.....  
Hon Aupito William Sio

**Minister for Pacific Peoples**

Date: \_\_\_\_/\_\_\_\_/\_\_\_\_

Extremely dissatisfied (1)	Dissatisfied (2)	Neither satisfied or dissatisfied (3)	Satisfied (4)	Extremely Satisfied (5)
-------------------------------	---------------------	--	------------------	----------------------------

On a rating between 1 (being extremely dissatisfied) and 5 (being extremely satisfied), please indicate your satisfaction with the advice by circling your preferred rating.



This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

## APPENDIX A: The Polynesian Panthers (PP)

---

1. The PP is a social justice movement that was founded in inner-city Auckland in June 1971 to target racial inequalities carried out against both Maori and Pacific peoples.
2. Founding members include:
  - Fred Schmidt
  - Nooroa Teavae
  - Paul Dapp
  - Vaughan Sanft
  - Eddie Williams and
  - Will 'Ilolahia.<sup>1</sup>
3. The movement operated to bring awareness and combat exploitative social relations oppressing Pacific peoples, including denial of goods and services through selective price hikes, racial profiling, disproportionate incarceration, and segregation in sport.
4. The PP also aided in community betterment through activism and protest, education, and legal aid.<sup>2</sup>
5. In response to the random police checks of the Dawn Raids period, the formed a patrol detail (P.I.G. Patrol) to monitor police convoys by listening to police frequencies, phoning in their locations, following police vans, warning bar attendees of a potential visit and providing legal aid pamphlets.<sup>3</sup>
6. In protest of the Dawn Raids, the PP organized "counter raids" on the homes of several prominent Cabinet members, including Ministers Bill Birch and Frank Gill, by surrounding them with lights and chanting with megaphones. The Dawn Raids ended less than three weeks after the PP began their protest.<sup>4</sup>
7. Today the PP continue to advocate for Pacific rights and empowerment and are especially focused on the teaching of Pacific history.

---

<sup>1</sup> Finbarr Bunting, *Polynesian Panthers make movie* (Stuff, June 13, 2010). Archived from the original on December 10, 2019.

<sup>2</sup> Tūmanako Productions, *Polynesian Panthers: A Documentary* (DVD, 2010); Melani Anae, *Polynesian Panthers: Pacific Protest and Affirmative Action in Aotearoa NZ 1971–1981* (Huia Publishing, 2015); Catherine Masters, *Brown Power* (The New Zealand Herald, July 15, 2006). Archived from the original on April 6, 2019.

<sup>3</sup> Eddie Conway, *The Polynesian Black Panthers* (The Real News Network, December 4, 2016); Melani Anae, *Polynesian Panthers: the crucible years 1971-74*. (Birkenhead, New Zealand, Reed Publishing. p. 77. ISBN 978-0-7900-1001-4., 2006).

<sup>4</sup> T Boraman, *A middle-class diversion from working-class struggle? The New Zealand new left from the mid-1950s to the mid-1970s* (Labour History: A Journal of Labour and Social History. 103: 203–226. 2012); K. M. Teaiwa, *South Asia down under: Popular kinship in Oceania*. (Cultural Dynamics. 19 (2–3): 213., 2007).



This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

## **APPENDIX B: New Zealand immigration policy approach towards Pacific peoples in the 1960s and 1970s – encouraged migration to deportation**

---

1. This Appendix sets out historical information obtained through the Ministry's initial research. It is not an account of the Ministry's views. Immigration Act provisions are also set out as context.

### **Offences and powers provisions under the Immigration Act 1964**

2. The Immigration Act 1964 (the Act) set out offences relating to temporary permits, such as failing to comply with any of the conditions of a temporary permit, including remaining in New Zealand beyond the mandated period (which was usually six months).<sup>5</sup>
3. By way of the Immigration Amendment Act 1968, the Act provided Immigration Officers and constables various powers related to the enforcement of the Act, including powers to require a person suspected of committing an offence to produce documentation proving their identity and legal status to be in New Zealand.<sup>6</sup> If a person failed to comply with these requirements without reasonable excuse, a constable could arrest the person without a warrant.<sup>7</sup> The person could also be subjected to a fine not exceeding \$200.
4. Where a person was convicted of an offence, such as failing to comply with any of the conditions of a temporary permit, a court could order an offender to be detained and deported from New Zealand at any available opportunity.<sup>8</sup>

### **Migration of Pacific peoples to New Zealand**

5. During the 1960s and 1970s, many people from Polynesia, especially Samoa and Tonga, migrated to New Zealand to take up employment opportunities that were not available in their home countries, and to fill New Zealand's labour shortages. Between 1945 and 1976 the number of Polynesians living in New Zealand grew from 2,159 to 65,694.<sup>9</sup> Most settled in Auckland, which became as a result, the largest 'Polynesian' city in the world.
6. In 1962, the government signed a Treaty of Friendship with the newly independent Samoan Government. The *Western Samoan Quota Scheme*, (later to become the *Samoa Quota Scheme*), formally established in 1970, was in the spirit of this Treaty and was created to facilitate migration from Samoa. The Quota allowed for the New Zealand residency of up to 1,100 Western Samoan citizens each year subject to a guarantee of employment, age (18-45) and standard health and character requirements. An official Tongan work scheme was introduced in January 1975, with similar schemes for Fiji, Western Samoan, Tuvalu and Kiribati introduced in later years.

### **Economic decline – 1970s**

7. At the start of the 1970s the global economy was also under pressure, and New Zealand's economy was declining. Great Britain joined the European Economic Community, ending New Zealand's privileged access to British markets. The oil shocks of 1973 and 1974 also contributed to the worsening economic situation.
8. New Zealand was facing an acute labour shortage and tens of thousands of people migrated to New Zealand, with a substantial number 'overstaying' their permit, often with the collusion of their employers. This was for some time ignored by the government, but as the economy

---

<sup>5</sup> Immigration Act 1964, s 14,

<sup>6</sup> Immigration Amendment Act 1968, s 5.

<sup>7</sup> Immigration Amendment Act 1968, s 5; and Crimes Act 1961, s 316.

<sup>8</sup> Immigration Act 1964, s 20.

<sup>9</sup> Mary Boyd, *New Zealand and Other Pacific Islands*, in Keith Sinclair (ed), *The Oxford Illustrated History of New Zealand* (Oxford University Press, Auckland, 1990), cited in Department of Labour - *A History of NZ Immigration Policy* (unpublished).

**This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.**

declined, many people began to see migrants as jeopardising their financial security and quality of life, especially Pacific migrants. Public disquiet about the numbers of migrants, the shortage of labour, and pressures on social services led to a rethinking of immigration policy implementation.

## **The 1974 Dawn Raids**

9. Many people, who had come from overseas, including the Pacific Islands, on temporary work permits to fill unskilled labour shortages had not left at the expiry of their permit. The government decided to take action, and in 1974, under the 1972-1975 Labour Government, the police began executing 'Dawn Raids' in the early hours of the mornings to catch alleged overstayers.
10. In 1974 there were an estimated 6,000 illegal overstayers in New Zealand, most of whom were resident in Auckland.<sup>10</sup> On the night of 13 March 1974, police and immigration officials launched the first series of night raids. The raids targeted the houses of Tongans living in Onehunga and by 3am, 15 people were arrested.<sup>11</sup>
11. Further raids were carried out on 18 March 1974, when six houses were raided, and 21 Tongans were arrested. On 19 March, immigration officers and police with dogs interrupted a prayer meeting of the Free Church of Tonga and arrested four people including the minister.<sup>12</sup> In the space of a little over a week, about 80 people, apparently all Pacific peoples, were arrested.<sup>13</sup>
12. The raids produced considerable public outcry. While there were few in New Zealand who defended the right to overstay a temporary permit, the Tongan community, the Federation of Labour (FOL), The Citizens Association for Racial Equality (CARE), the Polynesian Panthers, the Race Relations Council and Ngā Tamatoa, all expressed concern at the very narrow targeting of one ethnic group. They argued that the Tongans had been encouraged to come by New Zealand employers and that most were "well-settled" and should be granted a general amnesty.<sup>14</sup>
13. These groups also criticised police heavy-handedness. They claimed that some Tongans, who had left their papers with travel agents, had been wrongly arrested and that others had not been given a chance to dress properly and appeared in court barefoot, in pyjamas or in clothing loaned to them in the cells.<sup>15</sup> The Tongan community also strongly objected to the use of dogs in the raids, which was considered culturally insulting. A CARE pamphlet described a raid, "At one house two police dogs were used, one was stationed at the back door and one was brought into the sitting room. When one resident asked a policeman to show a search warrant one dog was moved forward and began growling. The policeman threatened to set the dog on anyone who tried to move away."<sup>16</sup>

---

<sup>10</sup> Immigration Division, *Polynesians in New Zealand*, Aug. 1976 in Department of Labour (DOL) Auckland Office Archives, NZNA BBAI A. 251 59d DOL 22/1/76, cited in James Mitchell, *Immigration and National Identity in 1970s New Zealand* (PHD University of Otago, 2003).

<sup>11</sup> Mitchell, 2003

<sup>12</sup> Joris de Bres, Rob Campbell and Peter Harris, *Migrant Labour in the Pacific*, CORSO (Wellington, 1974), cited in Tamara Ross, *New Zealand's 'overstaying islander': a construct of the ideology of 'race' and immigration* (MA Victoria, 1994).

<sup>13</sup> Ross, *New Zealand's Overstaying Islander: A Construct of the Ideology of Race and Immigration*, (MA Victoria, 1994, p. 62.), cited in Mitchell, p. 239.

<sup>14</sup> Ibid.

<sup>15</sup> Joris de Bres and Rob Campbell, *The Overstayers: Illegal Migration from the Pacific Islands to New Zealand* (Auckland Resource Centre for World Development, Auckland, 1976, pp. 20-1. Nga Tamatoa Newsletter, 19/3/74. Bay of Plenty Times 21/3/74 in MFAT 32/3/31/1 pt. 2.), cited in Mitchell, p. 239.

<sup>16</sup> De Bres and Rob Campbell, *The Overstayers*, p. 21.

**This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.**

14. On 21 March 1974, the government ordered a halt to the raids, and in April 1974, an amnesty was granted to 2,000 Tongan overstayers, who were permitted to leave the country without arrest or deportation.<sup>17</sup>

### **The 1976 Dawn Raids and random police checks**

15. In 1975, the National party came into power under Robert Muldoon. National's election campaign signalled a crackdown on immigration, and after entering office, the new Government sought to target overstayers.
16. In February 1976, the Dawn Raids recommenced. Eighteen houses in Onehunga were raided, followed the next night by four raids in Ponsonby, 23 overstayers were found, but only half of the raids were successful in catching alleged overstayers, and several complaints of police harassment were laid.<sup>18</sup>
17. These raids drew protests for targeting Pacific peoples, with discontent from CARE, Pacific Island community groups and church leaders. The Borough Council of Onehunga, where most of the raids had taken place, also protested, and called for an amnesty for overstayers. The Tongan Society along with the Tongan Church organised a 3,000-signature petition calling for an amnesty.<sup>19</sup>
18. The controversy over the raids discouraged the Government from extending them, and the then Minister of Immigration announced a 12 week stay of proceedings in April 1976 to allow overstayers to register and escape prosecution. Those who registered could request either a short stay to allow them to make arrangements to leave, a longer stay to wrap-up their affairs in New Zealand, or they could apply for permanent residency.<sup>20</sup> In September 1976, it was announced that 1,723 of the residency applications had been accepted, with a further 1754 required to begin leaving New Zealand.<sup>21</sup> As a result, Pacific Island Governments, faced a wave of unemployed returnees to their fragile economies, were unhappy at the number of repatriations, but could do little about it.<sup>22</sup>
19. Following the amnesty, however, Dawn Raids resumed and in October 1976, the police carried out a series of random checks on Pacific peoples in the streets of Auckland. Police teams sought out dark-skinned drinkers in pubs, passengers at taxi ranks, and pedestrians in Auckland's streets, demanding evidence of their citizenship and right to be in New Zealand.<sup>23</sup> After a night in which patrols stopped hundreds of Polynesians in the streets, a Police Chief Superintendent warned, "Anyone who speaks in a non-Kiwi accent or looks as though he was not born in this country should carry a passport".<sup>24</sup>

### **Pacific peoples comprised only one third of overstayers but constituted the majority of prosecutions**

20. In 1986, an Auckland Star article stated that while Pacific Islanders accounted for less than a third of the 9,500 alleged overstayers, they were virtually the only ethnic group arrested,

<sup>17</sup> John E Martin, *Holding the Balance: A History of New Zealand's Department of Labour 1891 – 1995* (Canterbury University Press 1996); Mitchel, p.231

<sup>18</sup> Department of Labour 22/1/13, cited in Mitchel, p. 244.

<sup>19</sup> Onehunga Borough Council to Minimmign 8/3/76 in DOL 22/1/310 pt. 1. Correspondence regarding the petition is in DOL 22/1/310 pt. 1. Evening Post 1/3/76 and 3/3/76 in MFAT 301/1/5 pt. 3. CARE, The National Party's Immigration Policy and the Need for an Amnesty, Mar. 76, cited in Mitchel, p. 244.

<sup>20</sup> Mitchel, p.246

<sup>21</sup> Department of Labour 22/1/121, cited in Mitchel, p. 249.

<sup>22</sup> Department of Labour 22/1/13, cited in Mitchel, p. 249.

<sup>23</sup> Ross, p. 105.

<sup>24</sup> Auckland Star, 'Police: if you don't look like a Kiwi carry a passport', cited in Ross, p. 105.

**This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.**

prosecuted and deported for the offence. The biggest proportion of those overstaying temporary entry permits consisted of North Americans, British, and Europeans, but they were rarely sought by immigration officials.<sup>25</sup>

21. In response to these allegations, the then Minister of Immigration, requested the Race Relations Conciliator to investigate. The subsequent report by the Race Relations Office confirmed the practice of racial discrimination within the Immigration Department.<sup>26</sup>
22. The report found that as of 1986, Pacific peoples accounted for around a third of overstayers in New Zealand, yet they comprised an overwhelming proportion (86%) of prosecutions. This compared to those from the United States of America and Great Britain, which also accounted for around a third of overstayers, yet only comprised a minority (5%) of prosecutions.
23. It concluded that this disparity was a result of more time and resource being applied to the apprehension and prosecution of Pacific overstayers. It found that there was a pervasive attitude, at all levels the Immigration Department, that Pacific peoples were more likely to breach the conditions of their visas, constituted the majority of overstayers, and overstayed longer than any other groups. It signalled that discriminatory attitudes and incorrect perceptions were not countered by adequate staff training and education, such as cross-cultural training.

---

<sup>25</sup> Auckland Star, 'Overstayers: *The Big White Lie*' and 'Migrant officials at centre of row' (Auckland, 23 March 1976), cited in Ross, p. 158.

<sup>26</sup> Race Relations Office, *Investigation into Allegations of Discrimination in the Application of Immigration Laws in New Zealand* (1986)



This briefing contains legal advice, which is subject to legal privilege.

Please seek advice before disclosing the contents of this briefing to third parties.

## APPENDIX C: Options for responding to the request for a formal government apology for the Dawn Raids and random police checks – assessment

1. The following criteria were used in assessing whether a formal apology should be delivered in both the Chinese poll-tax and Samoan apology:

- A human injustice must have been committed and be well documented ✓
- The victims must be identifiable as a distinct group(s) ✓
- The current members of the group must continue to suffer harm ✓
- Such harm must be causally connected to a past injustice ✓

2. The below table also sets out relevant factors.

**Table 1. Options for responding to the request for a formal government apology for the Dawn Raids and random police checks – assessment**

Options	Comment	Opportunities	Risks	Mitigation	Timeframes	Community satisfaction of those that are for and against response	Departmental preference +++ Best option ++ much better than doing nothing/the status quo + better than doing nothing/the status quo 0 about the same as doing nothing/the status quo
<b>Option one – Status quo (not viable)</b>	This option is to decline the request. Given the grounds for a response and the publicity of this request, the status quo is	No cost. Most feasible.	Public perception, particularly that of Pacific communities, are	Communications plan / public engagement	Most feasible	Pacific, other ethnic, and human rights groups will be least satisfied.	MPP – 0

This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

	not a viable option and will likely lead to poor public perception from Pacific and other communities.		likely to find this unacceptable.  Growing public pressure and scrutiny.  Will not address long-standing remembrance of lived experience among Pacific peoples			Will appease segments of public that do not wish for acknowledgement, regret or apology.	
<b>Option two – Statement of acknowledgement, but without regret or an apology</b>	Formal statement to acknowledge community lived experience of the Dawn Raids, § (9)(2)(g)(i) – and to explore additional actions such as an apology or other gestures of goodwill.	§ (9)(2)(g)(i) – and to explore additional actions such as an apology or other gestures of goodwill.	The community demand to deliver a response may not be met adequately.	Communications plan / public engagement.  Project management team and cross-agency working group.	Feasible	Pacific, other ethnic, and human rights groups may perceive this response as inadequate or insincere, or that the Government does not take this matter seriously.  Segments of public that do not wish for acknowledgement will disagree with this action.	MPP – +



This briefing contains legal advice, which is subject to legal privilege.  
Please seek advice before disclosing the contents of this briefing to third parties.

<p><b>Option three –</b> Statement of regret, but without an apology</p>	<p>In addition to the steps for an acknowledgement (Option two), a public statement of regret would:</p> <ul style="list-style-type: none"> <li>acknowledge prejudice or discrimination, and</li> <li>emphasise that past actions are unacceptable by today's standards.</li> </ul> <p>Additional gestures of goodwill may also be explored.</p>	<p>s (9)(2)(g)(i)</p> <p>Deliver open, transformative, and compassionate government and improve race relations.</p>	<p>Public perception may be that this response is inadequate or insincere.</p> <p>Some members of the public may take offense to a statement of regret or see no grounds for one.</p>	<p>Communications plan / public engagement</p> <p>Project management team and cross-agency working group.</p>	<p>Feasible</p>	<p>Pacific, other ethnic, and human rights groups may be less satisfied, but more so than an acknowledgement.</p> <p>Segments of public that do not wish for acknowledgement or, regret will disagree with this action.</p>	<p>MPP – ++</p>
<p><b>Option four –</b> Statement of apology which acknowledges harm suffered and expresses sorrow, remorse, and regret (preferred)</p>	<p>In addition to the steps for a statement of regret, a formal government apology would express sorrow and regret that past actions were once considered appropriate.</p> <p>Additional gestures of goodwill may also be explored.</p>	<p>Delivery at the 50-year anniversary celebrations of the PP will add significance to an apology.</p> <p>There is an opportunity this would facilitate a robust process for community involvement and findings, on which to base a</p>	<p>Some members of the public may take offense to an apology or see no grounds for one.</p> <p>Major event planning is required, at pace and at cost. Further risk of not meeting</p>	<p>Communications plan / public engagement.</p> <p>Project management team, cross-agency working group, and coordination with the Prime Minister's Office.</p>	<p>Feasible</p>	<p>Pacific, other ethnic, and human rights groups will be most satisfied.</p> <p>Segments of public that do not wish for acknowledgement, regret or apology, will strongly disagree with this action.</p>	<p>MPP – +++</p>

This briefing contains legal advice, which is subject to legal privilege.  
 Please seek advice before disclosing the contents of this briefing to third parties.

		government response.  Deliver open, transformative, and compassionate government and improve race relations.	timeframe.	Sufficient funding and resource.			
--	--	--	------------	----------------------------------	--	--	--

s 6(a)

# aide memoire

Update

**Date:** 15 April 2021

**Security Level:** In Confidence

**For:** Hon Aupito William Sio  
**Minister for Pacific Peoples**

**Ref:** AM087-2020/21

---

## Dawn Raids Apology – supplementary advice: Pacific cultural response options

---

**Purpose** This paper provides supplementary advice to the briefing *Request for a formal government apology for the Dawn Raids – options* [B053-2020/21 refers]. The paper specifically responds to your request for Pacific cultural response options to accompany the proposed apology for the Dawn Raids.

**Background** On 1 April 2021, we provided you an options briefing to respond to the request from the Polynesian Panther Party (PPP) for a formal government apology for the Dawn Raids [B053-2020/21 refers]. For broader context, that advice should be read alongside this paper, and we note you have agreed to the preferred option of an apology, subject to Cabinet approval.

Key aspects of the advice that are relevant to this paper include:

- Pacific peoples, Māori, and other ethnic groups and individuals were targeted during the Dawn Raids based on their race, colour, and/or ethnic origins.
- For reconciliation purposes, it can be important to accompany an apology with goodwill gestures such as settling of money into a heritage fund, and the Ministry indicated that an additional gesture should be considered, though appropriate timing of this is a relevant factor.
- Other apologies have been followed by suitable additional goodwill gestures after the recording of a full historical account and the findings of an advisory group comprised of impacted communities, both of which the Ministry indicated as desirable.
- Logistics planning is currently constrained to deliver an apology in time for the 50-year commemoration of the PPP, and our view is it is prudent to obtain Cabinet agreement for an apology ahead of events management planning.

**The Ministry's context – Pacific Aotearoa/Lalanga Fou**

The voices of Pacific communities were captured through a year-long talanoa that culminated in the 2018 *Lalanga Fou* report.<sup>1</sup> The vision of Pacific communities was articulated for a confident, thriving, resilient, and prosperous Pacific Aotearoa.

In *Lalanga Fou*, Pacific communities clearly voiced their desire that government take a different approach to thinking and decision-making where they are impacted. For government, this means to take an approach that is tailored to Pacific values and aspirations and that it recognises that communities themselves can drive their own innovative solutions.

---

<sup>1</sup> <https://www.mpp.govt.nz/assets/Uploads/Pacific-Aotearoa-Lalanga-Fou2.pdf>

The two main aspects to the *Lalanga Fou* approach are to ensure that Pacific values inform our work, and to bring together Pacific communities, key stakeholders, and government to grow Pacific communities' contributions to Aotearoa and support their potential and aspirations.

**Pacific cultural considerations**

*Our approach to understand a Pacific cultural response for a Dawn Raids apology*

Based on *Lalanga Fou*, the Ministry's view is that important considerations for the delivery of an apology include Pacific values and aspirations that are known at this time, and the extent to which these may suitably inform a Pacific cultural response through the Dawn Raids apology options.

We have primarily sourced relevant cultural knowledge of both Samoan and Tongan cultures and values. This decision is based on information that shows Tongan and Samoan families, communities, and individuals appear to have been disproportionately impacted by the Dawn Raids, particularly the early morning house raids which were comparatively intrusive, and demeaning compared to the random police checks. This, in our view, may arguably provide an initial justification and stronger basis to tailor a Pacific response to these communities ahead of others.

*Retention of traditional cultural practices and current Pacific values is relevant.*

The Ministry understands that Tongan and Samoan communities are among Pacific peoples that still commonly practice their cultural values and traditions since immigrating to and settling in Aotearoa. As such, we consider they are more likely to expect a culturally tailored response to an apology, including its events proceedings. This would also be considered meaningful and respectful as both genuine and reflective of Tongan and Samoan cultural identity and aligned to *Lalanga Fou*.

A significant proportion of Tongan and Samoan peoples practice Christianity and for them, this is a fundamental aspect of their culture and worldview. For example, in *Fa'a Samoa*, the three pillars are the *matai* (chiefs), the *aiga* (family), and God (Christian church). As such, acts of apology tend to be viewed through Christian concepts such as repentance (for the commission of wrongful acts) and forgiveness (from the divine source), particularly because faith and spirituality are intrinsic Pacific values.

**Samoan culture**

*Samoan cultural practice and values relevant to apologies*

The *Ifoga* is a traditional practice of seeking forgiveness and rendering a formal apology resulting from a hostile event, for example the verbal degrading of a family reputation or physical injury. In the *Ifoga* practice, an *i.e.*, *toga* or fine cloth/mat is placed on top of the perpetrator as an act of humility and sincere seeking of forgiveness. We understand that most receive *Ifoga* with a heart of forgiveness, as they are humbled at the *mamalu* (honour) and dignity shown to them through this act, it is restorative. The recipient will then remove the mat from the person seeking forgiveness. Overall, *Ifoga* helps bridge relations through the weaving of bonds of love, respect, and forgiveness.

A prominent feature of formal events in Samoan culture is the process of *Fa'aaloaloga* or the formal presentation of gifts. This would be expected in an event for a formal apology. A standard set of presentation of gifts is called the *Sua*:

- *Sua ta'i* – verbal announcement of the gift presentation (*i.e.*, the apology)

- *Sua taute* – detailed formalities, including *amoamosa* or coconut drink, roll of material, tray of biscuits and a fine mat (i.e., a tangible gift to provide meaning to sustain the apology)
- *Sua tali sua* – the last component of the gift, traditionally a whole cow/pig/boxes of corned beef, to support the gifting of the fine mat (i.e., a greater tangible gift to sustain the apology and support the journey ahead).

Our understanding is that *Faamagaloga* is executed through *Ifoga* and *Sua*, which is to forgive the unforgiveable.

**Attachment A** provides images of both the *Ifoga* and the *Sua* presentation.

#### **Tongan culture** *Tongan cultural practice and values relevant to apologies*

In the Tongan culture there is no specific ceremonial acts akin to the *Ifoga* – there are penance offerings such as *moemoe*, but we have been advised this is not directly relevant for the occasion at hand.

In the Tongan culture, the concept that best represents an apology is *kole fakamolemole*, i.e., to ask (*kole*) for forgiveness (*fakamolemole*). The *kole fakamolemole* can be likened to the *sua ta'i* or verbal announcement of the presentation of gifts, i.e., the verbal announcement of an apology. This would be meaningful where there is *tālānga* and *talanoa*, or interactive and meaningful dialogue that is purposeful. It has been suggested that *talanoa* and *tālānga* is a suitable overarching cultural framework for an apology process.

Other underlying aspects achieved through *kole fakamolemole* similarly demonstrate a Pacific values-based worldview akin to a Samoan cultural worldview. For example, the *toe ha'i* (rebinding) of the *kave'i-koula* (golden threads/values at the heart of relationships) of the *vā* (relational space connecting people and things) that has been severed. These are strategies of reconciliation that offer a way forward to mending the *vā*.

#### **Pacific cultural response options**

*Community expectations – Lalanga Fou: involve the community in decision-making.*

As set out earlier, *Lalanga Fou* calls for involvement of Pacific peoples in thinking and decision-making where they are impacted. In relation to the Dawn Raids, the affected Pacific communities and other ethnic groups affected should be involved in determining suitable additional gestures, beyond a ceremonial apology.

The Ministry's view is that if a decision is made to imminently deliver an apology either ahead of or in tandem with the PPP commemorations, the ideal response to align with *Lalanga Fou* is the establishment of an advisory group of affected community representatives. The advisory group would be convened to make findings on what they consider to be suitable goodwill gestures, after which, the government can respond to their findings.

We expect this could occur alongside a full historical account being captured, which may also discover aspects suitable of additional government responses. Both an advisory group and the capture of full historical account would also afford additional time to seek to appropriate money from the Treasury to support meaningful responses, such as a heritage fund to support and strengthen Pacific communities.

---

#### *Community expectations – amnesty for overstayers*

In response to the call for a Dawn Raids apology, a range of views are emerging through the media and public communications with Ministers' offices. Among these, there have been calls to deliver an amnesty for Pacific peoples who are unlawfully present in New Zealand, particularly those that are "well-settled" overstayers.

s9(2)(f)(iv)

A large black rectangular redaction box covering the majority of the page content below the first section header.

#### *Community expectations – cultural ceremony*

As above, it is very likely that acts of apology that seek forgiveness would be considered culturally appropriate for Samoan and Tongan peoples, who were disproportionately impacted by the early morning home raids. We have also been advised it may be possible to include *kole fakamolemole* in an *Ifoga* ceremony that includes the *sua*. That is, a Samoan cultural ceremony that also demonstrates Tongan concepts.

As well as the cultural makeup of the ceremony, there are other outstanding matters, such as:

- Would this ceremony occur at an official apology event, at a separate function, or at the PPP commemoration?
- Who would be expected to participate in the ceremony, e.g., the Prime Minister, Police Commissioner, Minister of Immigration, yourself?
- What are appropriate 'gifts' to provide, e.g., traditional ceremonial gifts or something else, e.g., signaling establishment of an advisory group, work towards an amnesty, something else to sustain the relationship in the long-term, e.g., funding for Pacific wellbeing?

The Ministry would welcome a discussion with you so that, subject to your agreement, a cultural ceremony could be either included in the draft Cabinet paper seeking approval for an apology for the Dawn Raids or considered as part of events planning.

---


**Other  
Risks/Key  
Issues**

s9(2)(g)(i)

A large black rectangular redaction box covering the majority of the page content below the 'Other Risks/Key Issues' header.



s9(2)(g)(i)



---

**Next steps**

We understand you will share this supplementary advice with the Prime Minister, Rt. Hon Jacinda Ardern, and the briefing we provided you earlier [B053-2020/21].

If you wish, officials will discuss this advice with you at our next meeting on Wednesday 21 April 2021.

---

---

**Ministry contact:** Aiono Matthew Aileone, Deputy Chief Executive, PERLH (Policy, Research & Evaluation, Languages and Housing) - s9(2)(a)

**Attachment A: Images of Ifoga and Fa'aaloaloga or Sua.**

***Ifoga in Samoa***



The *i.e.*, *toga* (fine mat) is placed on the person

The *i.e.*, *toga* is lifted

***Sua presentation***



*Amoamosa and fine mat*

*Tray of food or biscuits*

*Boxes of pisupo*

**BRIEFING:**  
**DAWN RAIDS APOLOGY EVENT - APPROVALS**

This briefing seeks your agreement to the:

- attached event programme for the Dawn Raids apology event to be held on Saturday 26 June 2021, subject to any changes you wish to make.
- proposed roles for yourself and the Prime Minister at the event are also outlined for your approval.
- final statement of apology text for your approval.

<b>Date:</b>	22 June 2021	<b>Reference:</b>	B096-2020/21
<b>Security Level:</b>	In Confidence		
<b>Addressee</b>	Hon Aupito William Sio - <b>Minister for Pacific Peoples</b>		

**ACTION/S SOUGHT**

**Actions**

**It is recommended that you:**

- Note** the Ministry has been working with the Advisory Group to the Dawn Raids and relevant community leaders to develop a suitable event programme for the Dawn Raids apology event, which is to be held at the Auckland Town Hall on Saturday 26 June 2021.
- Agree** to the attached Dawn Raids Apology event programme, including proposed roles for you and the Prime Minister, subject to any changes you wish to make.
- Note** for your information the attached final Dawn Raids event booklet which incorporates changes you directed on Thursday 17 June 2021 at the time which you approved for it to go to print.
- Note** the media plan for the Dawn Raids event.
- Note** on 14 June 2021, Cabinet agreed to the draft wording of the statement of apology, which is to be delivered at the event, and authorised you, the Prime Minister, and the Minister of Immigration to make any changes as required to finalise the statement of apology [CAB-21-MIN-0222.01].

## MINISTRY CONTACTS

Name	Position	Telephone	1 <sup>st</sup> Contact
Agnes Sefo	Deputy Chief Executive, Office of the Chief Executive	s9(2)(a)	✓
Koula Kutu	Acting Director, Communications and Marketing	s9(2)(a)	

## MINISTER'S OFFICE TO COMPLETE

- |   |  |
|---|--|
| <input type="checkbox"/> Approved             | <input type="checkbox"/> Declined            |
| <input type="checkbox"/> Noted                | <input type="checkbox"/> Needs Change        |
| <input type="checkbox"/> Seen                 | <input type="checkbox"/> Overtaken by events |
| <input type="checkbox"/> See Minister's Notes | <input type="checkbox"/> Withdrawn           |

22 June 2021

Hon Aupito William Sio  
**Minister for Pacific Peoples**

## **Dawn Raids Apology Event - approvals**

### **Purpose**

---

1. This briefing seeks your approval of the event programme for the Dawn Raids apology event to be held on Saturday 26 June 2021, subject to any changes you wish to make. Proposed roles for yourself and the Prime Minister at the event are also outlined for your approval.
2. Also attached for your information are the final memento booklet, which you approved on Thursday 17 June alongside minor changes, a media plan, and the current apology statement which has also had changes made at your direction.

### **Background**

---

3. As you are aware, on Monday 14 June 2021, Cabinet approved the making of a formal government apology for communities and individuals impacted by the Dawn Raids, to be delivered at a government event on Monday 26 June 2021 [CAB-21-MIN-0222.01]. This decision was announced publicly on the same day by the Prime Minister and you at a press conference following the Cabinet meeting.
4. The Ministry for Pacific Peoples (the Ministry) has since progressed several items to support delivery of this event including:
  - 4.1 Establishment of a community advisory group (Advisory Group) to support the development of the Dawn Raids apology event. The role of the Advisory Group is to advise on the appropriateness of the event, e.g. the inclusion of Pacific perspectives throughout the design, set-up and delivery of the event.
  - 4.2 Uploading of Dawn Raids content information to the Ministry's website, including FAQs and contact email for related enquiries;
  - 4.3 Roll-out of invitations for the event, starting with VIP invitations;
5. The Ministry has also been working directly through our community liaisons to seek advice from the Pacific communities of Samoa, Tonga, Fiji, Cook Islands, Tuvalu, Niue, Tokelau and Fiji so that these could also be considered by yourself, the Advisory Group, and the Ministry staff responsible for completing development of the events management and programme.
6. Several key decisions need to be taken by yourself this week, so that the events management can progress in a timely manner. These include your approval for:
  - 6.1 the proposed event programme;
  - 6.2 the proposed roles for yourself and the Prime Minister at the event; and
  - 6.3 the final statement of apology text.



Further information on each of these is set out below.

### **Invitations**

---

7. An extensive invitation list has been coordinated by the Ministry's Regional Partnerships team, in cooperation with your office, key Pacific stakeholders and community groups, to ensure that the apology event is attended by as many key community members and stakeholders as possible.
8. We provided you with a copy of this list on Monday 14 June 2021, which you approved with direction to add additional names. An updated list of all VIP invitees is attached for your information as **Appendix A**. This list is accurate as of 8:00pm, Sunday 19 June 2021. The Ministry is receiving daily requests to add additional names to this list, which we are reconciling.
9. Those invited from the Pacific community includes individuals and their families who lived through the Dawn Raids, people who were active in the movement against the raids, Pacific leaders, and Pacific members of the clergy.
10. The invitation list also captures people who are not Pacific but played crucial roles in actively supporting the Pacific community or Pacific individuals at the time, and in the decades since the Dawn Raids occurred. For example, members of Nga Tamatoa, and former Race Relations Conciliator Walter Hirsh, who authored the 1986 report.
11. The Ministry commenced sending invitations last week, starting with VIP invitees. The Ministry has systems in place to monitor RSVPs, and a registration system is required for all attendees to support security requirements expected for the Prime Minister and other officials' attendance. The registration system also supports reallocation of tickets where invitations are declined by recipients. People have already begun confirming their attendance.
12. The Ministry has also organised for a brief post-event function at the Auckland Town Hall for attendance by select VIP invitees only. Invitees are advised of the post-event function upon returning a RSVP to confirm their attendance at the main event. Light refreshments are to be served in a separate function room and is an opportunity for guests to meet and reflect on both the event and the Dawn Raids.

### **Event collateral: booklet**

---

13. On Thursday 17 June 2021, your office returned the final version of the Dawn Raids event booklet content including requested forewords with amendments from you and the Prime Minister.
14. The written booklet content has now been inserted into the booklet and sent to print. A digital (PDF) version is attached alongside this briefing, but not as an appendix.
15. The design of the booklet is intended to reflect the sombre nature of the apology. It is intended to be a memento for attendees and will be provided alongside the event programme.
16. Sourcing appropriate archival imagery was a challenge however the short length of the booklet and its written content did not require this.
17. Two archival images are used in the booklet, after obtaining full written permission from Te Papa Tongarewa and Auckland Council Libraries.

### Event collateral: programme

---

18. The Ministry has also created a draft event programme to encompass four identified aspects of the apology event: the cultural component, the government apology, the community response, and the religious and spiritual component. As outlined above, this has been developed on your direction and with input from the Advisory Group.
19. At your meeting with Ministry Officials on Monday 21 June 2021, during which, you verbally confirmed your preferred event programme. The Ministry has now incorporated required changes to the draft event programme to reflect both your direction and advice from the Advisory Group. This is attached for your approval at **Appendix B**.
20. You also directed that the Ministry work on tangibles to accompany the presentation of goodwill gestures to be delivered during the event. We are working with relevant departments and expect to be able to provide you with advice by Thursday 24 June.
21. The Ministry requests that you approve the programme so that it too may be printed in time for the event. If you wish to make any further changes, the Ministry requests that these be provided by 10:00am Tuesday 22 June 2021, to meet timeframes for printing. We will aim to provide you with an opportunity to review any further changes you may wish to make.
22. We also intend for the programme to have a matching design to the event booklet. The programme will be printed this week, following your approval of the content and order of the ceremony.

### Proposed role for you at the event

---

23. In your capacity as the Minister for Pacific Peoples, and therefore as the official host of this event, you will play a crucial role at this event by being the Government representative for the Pacific community in New Zealand.
24. As outlined in the event programme, proposed roles for you at the event will be to:
  - 24.1 Greet the Prime Minister upon her arrival at the Town Hall;
  - 24.2 Participate in the cultural practice of *ifoga*
  - 24.3 Lead the *Sua* gifting custom

### Proposed role for the Prime Minister at the event

---

25. As agreed by Cabinet [CAB-21-MIN-0222.01], the Prime Minister's key role is to deliver the formal statement of apology on behalf of the Government.
26. As further outlined in the attached draft event programme, proposed roles for the Prime Minister at the event will be to participate in the cultural practice of *ifoga*.
27. As outlined in the draft programme, a post-event function at the Auckland Town Hall has also been organised for select VIP invitees only. It is proposed that the Prime Minister also attend this function.
28. Further details on the Prime Minister's role in the event can be found in the Visit Information Sheet, attached as **Appendix C**.

## Media plan

---

29. The Ministry recognises that the Dawn Raids apology event is a unique and significant opportunity to acknowledge and celebrate the value of the Pacific community in New Zealand, and to educate both Pacific people and the wider public on the era of the Dawn Raids.
30. A communications plan and media approach for the event, including key lines and a draft media advisory, is attached as **Appendix D**.

## Event accessibility and catering to wider audiences

---

31. The Ministry is committed to ensuring that as many people as possible are given the opportunity to engage with this event easily and appropriately.

### *Accessibility for disability*

32. Work is underway to source appropriate Sign Language (SL) interpreters for the event to provide interpretation on the day for audience members who are deaf or hard of hearing. The Ministry is working to procure a SL interpreter from Deaf Aotearoa, and if possible, a SL of Pacific descent.
33. Provision has been made for disability and wheelchair access.

### *Mental Health*

34. The Ministry has worked with Ministry of Health who have confirmed four mental health practitioners from the Penina Health Trust to be on-site at the event, offering discrete services to those who feel retraumatised or upset. Le Va will also be providing mental health resources at the event for anyone interested.

### *Catering to wider audiences*

35. The Ministry will be providing a livestream of the event which we anticipate will be utilised by Pacific people not just in New Zealand, but in the wider Pacific region. Conversations are also underway with the livestream provider to investigate the possibility of having real-time captioning for audiences watching from home or online. This will be confirmed early this week.
36. In addition, Tagata Pasifika is intending to hold their own livestream of the event through TVNZ On Demand, with details to be confirmed early this week. This aptly follows on from their recent episode dedicated to the Polynesian Panthers and their role in the Dawn Raids, which aired on Saturday 19 June 2021<sup>1</sup>.

## Key Issues/Risks

---

37. A number of key risks are outlined below for your information.

### *Protests and public demonstrations*

38. This event has already generated huge public interest. Attendance at the event inside the Auckland Town Hall is by invitation only, and seating is allocated. This will allow us to have visibility and control over who is attending.
39. We have planned for and procured additional security, both inside and outside the venue. The security plan is comprehensive and includes escalation for Police presence if required, with whom we have been working closely on the details of this event. We are also working with

---

<sup>1</sup> <https://www.tvnz.co.nz/shows/tagata-pasifika/episodes/s2021-e25>

Diplomatic Protection Service (DPS) to ensure, as part of normal process, the security of the Prime Minister.

40. The Ministry are aware that there is already one planned protest March of Migrants, The Movement Strikes Back. This is being led by the Migrant Workers of Aotearoa. The group are made up of ethnic migrants who are advocating for Pathways to Residency. The Ministry are working closely with Police, who will work with Migrant Workers of Aotearoa leaders to ensure the safety of both guests and protestors. Information on this issue will be provided to your office once a plan has been confirmed.

***Other public or community discontent***

41. It is possible that members of the Pacific community or stakeholder groups may be upset if they are not invited to attend the apology event. The Ministry has taken a proactive approach to this risk by working closely with community and utilised the Ministry's networks to ensure all key individuals and groups are captured on the invitees list.
42. We have earlier shared an initial proposed list of invitees for your review and have also sought to invite people that you specifically requested.
43. Members of the community and the wider public not in attendance at the event will be able to view the ceremony via livestream, links to which will be on the Ministry's website and social media channels.

s9(2)(g)(i)



***Media reporting negatively***

45. Negative media reporting of the Dawn Raids apology and the event are a risk. However, we note at this time most of the media reporting is in favour of the apology and supports the decisions made to deliver it.
46. The Ministry is mitigating negative reporting through accurate, consistent, and proactive messaging around the apology. For example, the upload to the Ministry's website of Dawn Raids apology information, FAQs and a contact email for related enquiries. In addition, the Ministry is responding to all correspondence, including via social media, in a timely fashion.
47. Key lines have also been provided for you and the Prime Minister as part of the media plan.

***COVID-19 considerations***


48. The Ministry is still considering contingency plans for the unlikely event of changes in COVID-19 Alert Levels before Saturday 26 June 2021. Should changes in Alert Levels take place, the Ministry will advise you so that decisions may be taken regarding the feasibility of delivering the event. This includes the notification of all relevant parties as soon as possible.

## Recommendations

It is recommended that you:

- a. **Note** the Ministry has been working with the Advisory Group to the Dawn Raids and relevant community leaders to develop a suitable event programme for the Dawn Raids apology event, which is to be held at the Auckland Town Hall on Saturday 26 June 2021.
- b. **Agree** to the attached Dawn Raids Apology event programme, including proposed roles for you and the Prime Minister, subject to any changes you wish to make.
- c. **Note** for your information the attached final Dawn Raids event booklet which incorporates changes you directed on Thursday 17 June 2021 at the time which you approved for it to go to print.
- d. **Note** the media plan for the Dawn Raids event.
- e. **Note** on 14 June 2021, Cabinet agreed to the draft wording of the statement of apology, which is to be delivered at the event, and authorised you, the Prime Minister, and the Minister of Immigration to make any changes as required to finalise the statement of apology [CAB-21-MIN-0222.01].

YES / NO

  
.....  
Agnes Sefo, Deputy Chief Executive  
Office of the Chief Executive  
**Ministry for Pacific Peoples**

Date: 20 / 06 / 2021

.....  
Hon Aupito William Sio  
**Minister for Pacific Peoples**

Date: \_\_\_\_ / \_\_\_\_ / \_\_\_\_

Extremely dissatisfied (1)	Dissatisfied (2)	Neither satisfied or dissatisfied (3)	Satisfied (4)	Extremely Satisfied (5)
-------------------------------	---------------------	--	------------------	----------------------------

On a rating between 1 (being extremely dissatisfied) and 5 (being extremely satisfied), please indicate your satisfaction with the advice by circling your preferred rating.



s9(2)(f)(iv)



s9(2)(f)(iv)



s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT



s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT



s9(2)(f)(iv)



s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)





s9(2)(f)(iv)




RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

s9(2)(f)(iv)



RELEASED UNDER THE OFFICIAL INFORMATION ACT

## APPENDIX B: EVENT PROGRAMME

### Draft Programme for Dawn Raids Event and Draft Run sheet

#### Draft Programme

#### DAWN RAIDS APOLOGY

Date: Saturday, 26 Auckland 2021

Venue: Auckland Town Hall

4.30pm	All guests are seated: MC John Pulu and Marama Pōle Welcome everyone
5.05pm	Karanga by Mana Whenua and Ngāti Whātua for Prime Minister Rt Hon Jacinda Ardern and government officials.
5.10pm	Takalo: Niue Youth Development
5.15pm	Pe'e: Cook Islands Development Agency New Zealand
5.16pm	Ifonga Ceremony: Minister Aupito William Sio
5.24pm	Waiata: Mana Whenua
5.26pm	Karakia: Rev Kito
5.29pm	Whaikōrero: Ngāti Whātua
5.32pm	Waiata: Ngāti Whātua
5.36pm	Whaikōrero: Alec Toleafoa, Polynesian Panthers
5.40pm	Waiata: Che Fu
5.44pm	Whaikōrero: Deputy Speaker Adrian Rurawhe
5.47pm	Waiata: From the Prime Minister Rt Hon Jacinda and Government officials
5.48pm	Hongi with the Government officials and community (on stage)
5.51pm	Dawn Raids Montage: Tagata Pasifika
5.54pm	Apology from the Government: Prime Minister, Rt Hon Jacinda Ardern
6.00pm	Sua Custom: Minister for Pacific Peoples Hon Aupito William Sio
6.20pm	Response from Community: Princess Mele Siu'ilikupatu

- 6.27pm Tongan Choir: Siasi Tonga Tau'ataina
- 6.32pm Lead from Samoa community to respond: TBC
- 6.40pm Performance from Tone Six, Auckland Gospel Choir, Tongan Choir and Samoa Choir: It is well
- 6.45pm Closing Prayer: Rev. Tevita Finau
- 6.50pm Closing blessing: Mana Whenua
- 6.55pm Event Ends

## Event and Draft Run sheet

Time	What	Where	Who
4.00pm	Minister for Pacific Peoples, Aupito William Sio arrives.	Stage door Aotea side	Greeted by Secretary for Pacific Peoples, Lau Lu Mac Leauanae  Koula Kutu Acting Director of Communications, Media and Marketing from the Ministry for Pacific Peoples to brief Minister on Runsheet
4.30pm	All guests to be seated in Auckland Town Hall	Auckland Town Hall	MCs John Pulu and Marama Pole to welcome guests and go over the programme.
4.45pm	Prime Minister Rt Hon Jacinda Ardern arrives at allocated carpark in front of Town Hall on Queen St.	Stage door Aotea side	Greeted by Minister Sio and escorted to Green Room for light refreshments  Koula Kutu Acting Director of Communications, Media and Marketing from the Ministry for Pacific Peoples to brief Prime Minister Rt Hon Jacinda Ardern
5.00pm	Prime Minister, Minister for Pacific Peoples to be escorted to the entry of Town Hall	Queen St, side Road	Accompanied by security
5.05pm	Karanga, this is part of the cultural protocol for Māori people of Aotearoa	Foyer	by Mana Whenua and Ngāti Whātua.
5.10pm	Takalo – Niuean war dance Performed by a group of warriors, it's a formal challenge.	Foyer	Niue Youth Network
5.11pm	CONCH (Cook Islands) trumpets to lead in the Cook Islands Pe'e	Auckland Town Hall Entry	Cook Islands Development Agency NZ
5.12pm	Pe'e Formal cultural chant from the Cook Islands community performed as the Prime Minister and party walk towards Ifoga platform	On balcony, level 1	Cook Islands Development Agency NZ
5.16pm	Ifoga (Samoan practice of seeking forgiveness) a formal ceremony involving church and community.  The Prime Minister will be required to participate in the Ifoga ceremony as a component of the formal apology. On arrival, the Prime Minister will be	Near the stage	Minister Sio, Government officials, Children from the Community and Dawn Raids survivors. <b>(Names to be confirmed by Thursday, 25 June).</b>



	<p>led to where the Ifoga will take place, where she will be seated and covered by a fine mat, which will then be removed after 5 minutes (during this time a soundscape will play to reflect the Dawn raids. Creating a dramatic scene in creative way with voices, observation, and personal reflection to retell the Dawn Raids in an interesting and compelling way.</p> <p>A chair will be provided, and the Prime Minister will sit on the chair while everyone else remains standing (Names of people standing to be confirmed.)</p> <p>The Prime Minister while remaining seated on a chair is immediately covered with a fine mat for all to see.</p> <p>The children will run towards the Prime Minister accompanied by their parents and immediately lift the fine mat and remove the mat.</p>		
<b>5.21pm</b>	<p>Fangufangu – Tongan Nose Flute will play</p> <p>Once fine mat has been removed, the children will then lead the Prime Minister and the Government officials and will remain on the stage for the rest of the formal proceedings, including the delivery of speech and formal apology</p>	Near stage, ground floor	Prime Minister Rt Hon Jacinda Ardern Government officials
<b>5.21pm</b>	When PM and Government officials, are seated on stage, Mana Whenua will take the lead from the community	On stage	Mana Whenua
<b>5.24pm</b>	Waiata	On stage	Mana Whenua
<b>5.26pm</b>	Karakia	On stage	Rev Kito
<b>5.29pm</b>	Whaikōrero	On stage	Ngāti Whātua
<b>5.32pm</b>	Waiata	On stage	Ngāti Whātua
<b>5.36pm</b>	Whaikōrero	On stage	Alec Toleafoa to respond on behalf of the Polynesian Panthers
<b>5.40pm</b>	Waiata	On stage	Che Fu to perform the waiata on behalf of Panthers

<b>5.44pm</b>	Whaikōrero	On stage	Deputy Speaker: Adrian Rurawhe to respond on behalf of Government
<b>5.47pm</b>	Waiata	On stage	To be sung by the Government
<b>5.48pm</b>	Hongi – traditional Māori greeting	On stage	PM and party to walk across the stage
<b>5.51pm</b>	Dawn Raids Montage	Displayed on the screen stage	Tagata Pasifika
<b>5.54pm</b>	Apology from the Government	On stage	Prime Minister, Rt Hon Jacinda Ardern
<b>6.00pm</b>	Sua Custom (Samoa) gifting custom. You will be asked to be seated next to the spokesperson conducting this protocol accompanied by the government delegation present. The Sua custom will be led by Minister Sio or an appropriate elder/orator, as part of the formal apology. It entails the gifting of the goodwill gestures as agreed by Cabinet to accompany the apology.	On stage	Led by Minister for Pacific Peoples Hon Aupito William Sio.  As the goodwill gestures are being announced, the Sulu Toga and Matapule will acknowledge the giftings from government
<b>6.20pm</b>	Response from Community	On stage	Princess Mele Siu'ilikupatu
<b>6.27pm</b>	Tongan Choir and Band	On balcony, level 1	Siasi Tonga Tau'ataina
<b>6.32pm</b>	Lead from Samoa community to respond	On stage	Samoa Community
<b>6.40pm</b>	Song arrangement by community group	On stage	Tone Six, Tongan choir, Samoan choir
<b>6.45pm</b>	Closing prayer – Spiritual element-	On stage	Rev Tevita Finau
<b>6.50pm</b>	Closing blessing	On stage	Mana Whenua
<b>7.00pm</b>	Event ends		
<b>7.00pm</b>	Take away meals for all guests to be distributed at the exit doors	All levels of the Auckland Town Hall	All guests
<b>7.10pm</b>	Media stand up	Escorted to Chambers	Minister Sio

#### APPENDIX C: PRIME MINISTER VISIT INFORMATION SHEET

## Office of the Prime Minister

### Prime Minister

Minister for National Security and Intelligence

Minister for Child Poverty Reduction

Minister Responsible for Ministerial Services

Associate Minister for Arts, Culture and Heritage



## INFORMATION ABOUT YOUR EVENT

- **Information:** Please provide full information as early as possible. Along with this event sheet you are welcome to send any additional information or briefing materials you may have already prepared e.g., information on your organisation. If some of the information requested below does not apply to your specific event, please indicate this by inserting 'not applicable'.
- **Security:** The Prime Minister has members of the Diplomatic Protection Service (DPS) travelling with her at all times. As part of their security processes DPS will reach out to your operational contact person to organise a walk-through of the venue and discuss the run sheet and event from a security perspective.
- **Cabinet Manual:** The Prime Minister is bound by guidelines laid out in the [Cabinet Manual](#). As such any photos of the Prime Minister or publicity around her attendance at your event must not be used in any way that it could be perceived as an endorsement by the Prime Minister of your organisation or its products, or services.

If you have any questions please contact Bridie on the below email or phone (04) 817-9393.

Event Summary	
<b>Host organisation</b>	Ministry for Pacific Peoples (the Ministry)
<b>Venue</b>	Auckland Town Hall
<b>Dress code</b>	Formal – Pacific theme appropriate
<b>Date and timeframe of Prime Minister's requested attendance</b>	<b>Date</b> <b>Saturday 26 June 2021</b>
	<b>Start time</b> <b>4:45pm</b>
	<b>End time</b> <b>7:30pm</b>
<b>Visit and operational contact person</b>	<b>Name</b> Koula Kutu
	<b>Position title</b> Acting Director, Communications, Media and Marketing
	<b>Mobile number</b> s9(2)(a)
	<b>Email address</b> <a href="mailto:Koula.kutu@mpp.govt.nz">Koula.kutu@mpp.govt.nz</a>
<b>Who will be on hand to meet the Prime Minister on arrival?</b>	<b>Name</b> Minister Aupito William Sio
	<b>Position title</b> Minister for Pacific Peoples
	<b>Mobile number</b> s9(2)(a)
	<b>Location to meet</b> Allocated carpark in front of the Auckland Town Hall on Queen Street
Visit details	
<b>Running order for the event</b>	Please see event programme attached as an appendix to this briefing.
<b>How will the venue be laid out?</b>	Theatre-style.

<b>Attendance list</b> Please list any attendees other than staff who will be at the visit	Please see VIP guest list attached as an appendix to this briefing, as well as further information laid out in this briefing outlining a high-level summary of invited guests.	
<b>Key attendees</b> Please indicate any attendees invitees the Prime Minister should be aware of	All key attendees are outlined in the VIP guest list attached as an appendix to this briefing.	
<b>Would you like the Prime Minister to make remarks at the visit?</b>	The Prime Minister's speech is outlined in this briefing and attached as the statement of apology.	
<b>How long should the Prime Minister speak?</b>	For the duration of the statement of apology to be read out by the Prime Minister.	
<b>Is there anyone the PM should specifically acknowledge in her remarks?</b>	This is already accounted for in the statement of apology, which will serve as the Prime Minister's speech at the event.	
<b>Who will be introducing / acknowledging the Prime Minister?</b>	John Pulu and Marama Pole as the MCs for the event.	
<b>Are there any other tasks?</b>	The role of the Prime Minister at this event is laid out in the event programme as well as the section of this briefing outlining her role at the event.	
<b>Will there be a pōwhiri or mihi whakatau?</b>	No.	
<b>Specific elements?</b>	All cultural elements in which the Prime Minister will be partaking are outlined in the programme.	
<b>Are there any safety requirements the Prime Minister must follow?</b>	No.	
<b>Media Involvement</b>		
<b>Can we invite media along on the visit?</b>	Yes – however media has already been made aware of this event through media advisory from the Ministry as well as Minister Sio's office.	
<b>Media contact person</b>	<b>Name</b>	Mere Martin
	<b>Position title</b>	Manager – Strategic Communications and External Relations
	<b>Mobile number</b>	s9(2)(a)
	<b>Email address</b>	Mere.martin@mpp.govt.nz
<b>Digital communications (social media, web and online content)</b>		
If you are intending to feature the Prime Minister's visit on your social channels you will need the Prime Minister's Office's sign-off before publishing content featuring the Prime Minister. Please send draft content to <a href="mailto:PMOcomms@parliament.govt.nz">PMOcomms@parliament.govt.nz</a> before publication.		
<b>Will you have a photographer and/or</b>	Yes.	

<b>videographer at the visit?</b>	
<b>What visual opportunities (photos/video) does the event present?</b>	We expect over 1500 people to attend and with the location being the Auckland Town Hall will provide for multiple photo and video opportunities from different angles.
<b>Do you consent to this visit being shared on the PM's digital channels?</b>	Yes
<b>Are you live streaming or broadcasting the event?</b>	The Town Hall Live Streaming will be broadcast through the Hall and into Aotea Square itself. The Live feed will also be streamed on the Ministry for Pacific People's Facebook page. MPP is negotiating with Tagata Pasifika to live stream the event on one of TVNZ's News Channels. This is subject to a final approval from TVNZ today. Pacific Media Network and Talanoa Media are also going to live stream the event.
If any photos are taken of the Prime Minister we would appreciate receiving copies.	
<b>Is there anything else you would like us to know?</b>	No

**Disclaimer:** Please note that information about the Minister's attendance at this event will be released proactively if the event relates to the Minister's portfolio/s (this does not include constituency events). For each event in scope, the summary would list: date, time (start and finish), brief description, location, who the meeting was with, and the portfolio. Information to be released will include the host of the event, and may include the details of other attendees that you provide to us. If the event is hosted by an organisation, the name of the organisation will be released. The names of senior staff members of the organisation in attendance may also be released. The location of the event will be released, unless it is a private residence. The proactive release will be consistent with the provisions in the Official Information Act, including privacy considerations. Under the Privacy Act 1993 individuals have the right to ask for a copy of any personal information we hold about them, and to ask for it to be corrected if they think it is wrong. Any concerns about the release of information relating to this event should be raised with the Minister's office immediately. You can read more about the proactive release policy at <https://www.dia.govt.nz/Proactive-Releases#MS>

## APPENDIX D: MEDIA PLAN

### Dawn Raids Media Plan

This media plan sets out the approach that will be taken for the Dawn Raids Apology event on Saturday, 26 June 2021 at the Auckland Town Hall.

The Ministry for Pacific Peoples Communications team (MPP Comms) is managing the media at the event, where the Government will make a formal apology for the Dawn Raids.

### Background

The Prime Minister, supported by the Minister for Pacific Peoples, announced on 14 June, that the Government will be apologising for the Dawn Raids era of 1974-76.

MPP Communications is working in collaboration with the Minister's Office to manage the expected media interest at the event.

### Key Objectives

Key objectives for communications include:

- To proactively manage media at the Dawn Raids Apology event
- Ensure there is an appropriate space for media set up at event venue
- Ensure there is an appropriate space set aside for media stand up post event
- To ensure there is a clear briefing available for media who will attend
- Work collaboratively with Minister's Office on all aspects of approach to media for the event
- Support event day

### Communications approach

- MPP will work proactively to keep the Minister's Office and Prime Minister's Office informed about planning for the Dawn Raids event
- MPP will collaborate with Minister's Office on briefings for media
- MPP is looking to partner with Tangata Pasifika and TVNZ on Demand to broadcast the event.
- MPP working with Auckland Town Hall on the stream online.
- MPP will be working with PMN to cover the narrative on the night of the event for radio broadcasting.
- A proposed plan is outlined below identifying what will be delivered on the week beginning 21 June 2021
- A media advisory will be sent to Pacific and mainstream media on Tuesday, 22 June requesting registration of attendance.
- A team of four MPP communications staff will support media on event day
- Media briefing sent to media outlets on Thursday, 24 June to include:
  - Details of event
  - Requirements of Media (provide details of all attendees for media pass allocation)
  - Media set up time
  - What is available for media at the venue



- Media Stand Up location and time
- Map of media areas for the
- MPP Communications will follow up with media organisations and provide a final list of confirmed media attendees to Minister's Office by 3pm Friday 25 June.
- MPP will manage media on the day, Minister's Office and PMO will manage Ministers
- MPP will keep in daily contact with MO on event week

### Media Stakeholders

Pacific and mainstream media are expected to attend including PMN, Tangata Pasifika, Radio NZ International, Newstalk ZB, Stuff, NZ Herald, Newshub, Maori TV, TVNZ, Coconet and Talanoa Media

### Risks

The Dawn Raids apology is a significant event and every effort will be made to manage the risks associated with the

Risk	Mitigation
Current media location for stand up may not be suitable	Communications work with Internal Working group to find alternative location
IT not working properly	Internal working group has worked closely with the venue to mitigate potential issue
Catering for significant media interest	Working group liaising with event venue to manage

### Proposed Plan for the week beginning 21 June 2021

What	When	Responsible
Media Plan	Friday 18 June – Draft to Chris H and Chris M	MPP Comms (Mere)
Media Plan	Monday 21 June – Final draft as part of the wider Dawn Raids Briefing to MO	MPP Comms (Sedef/Mere)
MPP Media Advisory to all media to include event details, RSVP number of attendees for media outlets and daily follow up for RSVPs	Tuesday 22 June	MPP Comms Mere/Teara
MPP Media Briefing to all media to include event details, access to location for media and contacts	Thursday, 24 June	MPP Comms Mere/Teara
MPP Media final call around to confirm attendance	Friday, 25 June	MPP Comms Mere/Teara
MPP media numbers finalised and list to MO/PMO	Friday, 25 June	MPP Comms Mere/Teara
MPP set up of press stand up area	Saturday, 26 June from 8am	MPP Comms

MPP Communications on site to receive media for set up	Saturday, 26 June from midday	MPP Comms
MPP Communications to ensure media set up at allocated media stand up location	Saturday, 26 June from 6.15pm	MPP Comms
Facilitate Media Stand Up	Saturday, 26 June, Concert Chamber (tbc)	MPP Comms. PMO/MO to manage stand-up for PM and Minister
Facilitate additional requests from Pacific media	Saturday, 26 June (post main event, time tbc)	MPP Comms/MO

### Draft Media Advisory

Tuesday 22 June 2021

Media are invited to attend the Dawn Raids Apology Event. Details below:

**Venue:** Auckland Town Hall (please enter through the main entrance located at Aotea Square)

**Time for set up:** from 2pm

**Event:** 5pm-7.30pm

For planning purposes, please RSVP your attendance, including the names of representatives from your organisation to: [media@mpp.govt.nz](mailto:media@mpp.govt.nz) by Friday, 12pm.

**Issued by:** MPP Communications

**Email:** [media@mpp.govt.nz](mailto:media@mpp.govt.nz)

**Contact:** Mere Martin, s9(2)(a)

**Draft Media Briefing (to go 24 June once final programme has been signed off 2021)**

**Media**

You have confirmed your attendance for the Dawn Raids Apology event on Saturday, 26 June 2021.

Please find below information for the event and what has been made available to support your outlet at the event.

**Dawn Raids Apology Event**

The Dawn Raids apology event will be held at:

**Venue:** Auckland Town Hall

**Date:** Saturday, 26 June 2021

**Time:** 5pm-7.30pm

A Maori/Pan-Pacific programme has been organised as part of the event with representation from Pacific communities across Aotearoa.

A symbolic ceremony will also take place, prior to the Prime Minister the main address on the Dawn Raids.

Attendees will include dignitaries, families affected by the Dawn Raids, community groups, young people and government officials.

Further details will be available as the programme is finalised.

**Media Access**

For logistical purposes we request your organisation provide details of all attendees (journalists and camera operators) by **5pm, Thursday 24 June 2021**.

Access to media will be available from **2pm**.

Access is through the Main Entrance located at Aotea Square. MPP Communications will be at the entrance to register and issue media passes.

All guests are to be seated by 4.30pm.

A member of the MPP Communications team will be available to meet you on arrival, and issue your media passes. You will be guided to areas designated for media.

The Prime Minister and Minister for Pacific Peoples will be available for a media stand up at the end of the event.

Please make your way to the Concert Chambers at 7 pm to set up for media stand up.

### Key Lines for Minister (post event)

- The story of Pacific people in Aotearoa New Zealand is a long and ever evolving one. Today's apology signals the beginning of a new chapter in Pacific people's journey in New Zealand.
- Looking back, it is clear that the immigration laws of the 1970s were enforced in a discriminatory manner and that Pacific people were targeted.
- The statistics are undeniable. Pacific people were overwhelmingly the subjects of police raids and checks which left a long-lasting scar on our Pacific community.
- While the events of the Dawn Raids took place nearly 50 years ago, the legacy of this era lives on in Pacific communities.
- Today's apology sets the record straight that the past actions of the Crown were wrong.
- The Dawn Raids were deeply traumatic for those who experienced them and for everyone who feared being targeted. Fifty years later, the experience is still a struggle for many people to talk about.
- By taking part in the Samoan cultural protocol of *ifoga*, we offer our apology in a way that has meaning to Pacific peoples.
- Where words alone are not enough to convey an apology, the government has offered gestures of goodwill and reconciliation through historical and educational resources, and scholarships.
- We've witnessed an incredible coming together of Pacific communities and the Government. I am very proud that we were able to have an event that delivered this apology for the Dawn Raids
- It is an historical occasion where we have had the opportunity to acknowledge our Pacific communities who were traumatised and impacted by the Dawn Raids
- Our communities and those who were affected have had their mana restored. I am humbled by the unity shown by our communities
- What we have witnessed through this process, is a new dawn and we can now look forward to reconciliation and a relationship that is built on mutual respect and trust.

## APPENDIX E: STATEMENT OF APOLOGY

### Draft Dawn Raids Statement of Apology: Prime Minister Rt Hon Jacinda Ardern

#### **Opening / welcome**

Tēnā koutou katoa,  
Kia orana kotou katoatoa,  
Fakaalofa lahi atu ki mutolu oti,  
Tālofa nī, Mālō nī koutou,  
Ni sa bula vinaka,  
Fakatalofa atu,  
Noa'ia 'e mauri,  
Kam na mauri,  
Malo e lelei, Sioto'ofa,  
Mālō lava le lagi e mamā ma le soifua maua,  
Que tulou, tulou atu, tulouna lava

#### **Māori address**

Tēnei te mihi māhana ki a koutou katoa – ngā uri o te Moana Nui a Kiwa,  
kua rauika nei i raro i te kaupapa whakahirahira o te wā.

(Translation - Warm greetings to you all – the descendants of the Pacific, who have assembled here at this time for this very important occasion.)

He rongo tāhae ka whakamākia, waiho mā te whakamā e patu.

(Translation - News of theft is cause for shame, leave them be as shame will punish them.)

#### **Tongan address**

Tapu mo e Ta'ehāmai  
Mo e ngaahi tu'unga 'oku fa'a fakatapua.  
Kau kole ke mou tali 'a e kole fakamolemole teu fai.

(Translation: in obeisance to the Unseen (God) and in respect of all the positions/strata/hierarchical ranks that are normally acknowledged. I ask that you accept the apology that I will give).

### ***Samoan address***

Ou te tula'i atu fua o a'u o 'Ae.

E ui la ua masa'a le ipu vai, ma ua agasala ma agaleaga le Malo i tagata Pasefika

Ma e lē mafai foi e timuga ona faamagalo le o'ona o le sami.

Ae avea ia lo tatou gafa fa'aleagaga e māgalo ai se leo fa'atauva'a.

**(Translation:** I stand before you as a representative of those who did you harm. Although spilt water cannot be gathered again. And while no amount of rain can remove the bitter salt from the ocean waters, I ask you to let our spiritual connectedness soften your pain, and allow forgiveness to flow on this day.

Welcome to you all who have come here today for this important occasion. I stand before you as a symbol of the Crown that wronged you nearly 50 years ago.

Today is a day of solemn reflection and over the past weeks, I have particularly reflected on the story of Pacific peoples in New Zealand. This is a lengthy story that continues to evolve. One part of this bigger story is the migration from the Pacific to Aotearoa in the 1950s and how this has shaped who we are today as a nation made up of many rich and diverse cultures.

We have experienced the Pacific Aotearoa journey shift from one of new settlement to the present-day Pacific diaspora in New Zealand, where Pacific peoples are an integral part of Aotearoa's rich cultural and social fabric and are active contributors to our economic success.

However, in the multiple chapters of Pacific peoples' story in New Zealand, the chapter of the Dawn Raids stands out in our shared history as one that continues to cast a long shadow to this day.

### ***Discriminatory application of immigration law in 1970s***

During the economic boom of the 1950s, New Zealand encouraged significant migration from the Pacific region to fill our labour shortages in the manufacturing and primary production economy. It was a time of economic prosperity and many migrated from the Pacific to New Zealand as a result.

However, at the downturn of the New Zealand economy in the early 1970s, parts of our society began to see migrants as jeopardising their financial security and quality of life. The migrants who became the focal point and scapegoat for these fears were largely Pacific peoples, and when Police and Immigration enforced immigration laws around overstaying, not everyone was targeted.

Instead, Police and Immigration officials overwhelmingly conducted raids on the homes of Pacific families. Officials, often accompanied by dogs, planned, and undertook late night and early morning (dawn) raids of Pacific peoples' homes. They were woken abruptly, physically removed from their beds and forced into Police vans to be taken to the station for questioning. Some were hauled to the Police station to appear in court the next day barefoot, in pyjamas or in clothes loaned to them in the holding cells; others were wrongfully detained.

During the Dawn Raids period, Police also conducted random stops and checks under the law at the time which required any person, on request, to produce their passport or permit if there was good cause to suspect an immigration-related offence, like overstaying a permit. This lawful



provision was exploited to racially profile those who were suspected as being overstayers, by randomly stopping Pacific peoples, Māori, and other people of colour in the street, at churches and schools, and other public places. I understand that, at the time, public statements were made that a passport should be carried by those who looked like and spoke like they were not born in New Zealand.

Many groups, such as the Citizens Association for Racial Equality, Ngā Tamatoa, Amnesty Aroha, and the Federation of Labour, took to the streets in protest of these actions. A prominent youth group was the Polynesian Panthers, a social justice movement that was founded in inner-city Auckland in June 1971. This movement operated to bring awareness to the treatment of Pacific peoples and to protest Crown actions and immigration policies. These protests, coupled with the increasingly negative public reaction, led to the end of the Dawn Raids in 1976.

When we look back, it is now very clear that the immigration laws of the time were enforced in a discriminatory manner and that Pacific peoples were specifically targeted and racially profiled when these activities were carried out. The statistics are undeniable. There were no reported raids on any homes of people who were not Pacific; no raids or random stops were exacted towards European people. Following an inquiry report of the then Race Relations Conciliator, Walter Hirsh, in 1986, it was found that while Pacific peoples comprised roughly a third of overstayers, they represented 86% of all prosecutions for being an overstayer. During the same period, overstayers from the United States and Great Britain, who, together, also comprised roughly a third of overstayers, made up only 5% of prosecutions.

### ***Apology statement***

While these events took place almost 50 years ago, the legacy of the Dawn Raids era does live on today in Pacific communities. It remains vividly etched in the living memory of those who were directly impacted; it lives on in the disruption of trust and faith in authorities, and it lives on in the unresolved grievances of Pacific communities that these events happened and that to this day have gone unaddressed.

Today, I stand on behalf of the New Zealand Government to offer a formal and unreserved apology to Pacific communities for the discriminatory implementation of the immigration laws of the 1970s that led to the events of the Dawn Raids. The Government expresses its sorrow, remorse, and regret that the Dawn Raids and random police checks occurred and that these actions were ever considered appropriate. Our Government conveys to the future generations of Aotearoa that the past actions of the Crown were wrong, and that the treatment of your ancestors was wrong. We convey to you our deepest and sincerest apology.

We also apologise for the impact that these events have had on other peoples, such as Māori and other ethnic communities, who were unfairly targeted and impacted by the random Police checks of the time. We acknowledge the distress and hurt that these experiences would have caused.

### ***New Zealand's human rights commitments***

As a nation, we expect all persons in New Zealand to be treated with dignity and respect and that all individuals are guaranteed their rights without distinction of any kind. Unfortunately, these expectations were not met in this case and inequities that stem from direct and indirect discrimination continue to exist. The Government is committed to eliminating racism in all its forms in Aotearoa New Zealand and affording everyone the right to be treated humanely and with respect for their dignity. I want to emphasise that under our current immigration compliance regime, the Government no longer prioritises compliance activity and deportation on the basis of ethnicity or

nationality, but instead seeks to address potential risks to the New Zealand community and the integrity of the immigration system.

### **Pacific context – reconciliation**

As a government we want to honour Pacific ways of seeking reconciliation. We understand that Pacific practices and protocols vary, but the common thread that underpins these practices is the expectation to seek reconciliation in a way that is meaningful, genuine and that restores the balance from past wrongs.

We want our apology to be reflected in a manner that has meaning to Pacific peoples. Therefore, today we have engaged in the Samoan cultural protocol of *ifoga* which is a traditional practice of demonstrating our humility and seeking forgiveness. The principles that underpin this practice are shared Pacific values of my genuine desire that our words of sorrow can never be sufficient to correct the mistakes of the past, especially when some wrongs are so unforgiveable. I hope that my demonstrating humility in such a way, will convey to all our Pacific whanaunga, including Maori and other ethnic groups, that I am deeply sorry for the mistakes of the past, and we want to work with you to restore the honour and dignity of all who were wronged by the Dawn Raids.

We have not undertaken the Tongan practice of *kole fakamolemole* as this practice is reserved for royalty only, and out of respect we did not want to tarnish the royal family with this Government apology. What I have learnt from the peoples of the vast Pacific ocean and especially from the diaspora of Aotearoa New Zealand, is the practice of saying sorry, and our efforts to restore trust through an apology, and to heal the pain, trauma caused over a long period of time, requires genuine humility and meaningful engagement to restore the sacred *vā* or the relational space that has been severed. We hope that our presence here today to provide an apology helps to weave together our connections as people.

### **Gestures to accompany the apology**

I understand that in many cultures, including in Pacific cultures, words alone are not sufficient to convey an apology and it is appropriate to also include tangible gestures of goodwill and reconciliation. We acknowledge the enduring hurt that has been caused to those who were directly affected by the Dawn Raids, as well as the lasting impact these events have had on the generations that followed. I have heard that, for many people, the hurt was so deep that even nearly 50 years later it is a struggle to talk about.

We recognise that no gestures can mend this hurt. However, we hope that these gestures are accepted as a way of expressing our deepest sorrow whilst recognising the wrongs of the past. We hope that they go some way to help everyone affected deal with the harm, and to help them hold their heads up high. Through these gestures we are seeking to pave a new dawn, and a new beginning for the Pacific peoples of New Zealand.

As a government, we commit to providing to Pacific communities in Aotearoa the following gestures of goodwill and reconciliation:

- We will support the development of an historical account of the Dawn Raids which will form a valuable source of historical preservation and that can be used for education purposes. As part of this, the community will have the opportunity to come forward and share their experiences. May the process of gathering an official historic account from written records and oral history provide an opportunity for Pacific peoples to begin a new

journey of reconciliation and healing that will help restore mana for our Pacific communities and the peoples of Aotearoa New Zealand.

- We will ensure resources are available to schools and kura who choose to teach the history of the Dawn Raids, which would include histories of those directly affected. May this opportunity help future generations gain knowledge and understanding that will help them ensure the mistakes of the past are not ever repeated again.
- We will provide \$2.1 million in education scholarships and fellowships to be available to Pacific communities in New Zealand. May this gesture provide opportunities for the pursuit of tertiary education on subjects that will build confidence and pride in Pacific peoples of Aotearoa New Zealand.
- We will also provide \$1 million in Manaaki New Zealand Short Term Training Scholarships for young leaders from Samoa, Tonga, Tuvalu and Fiji. And may these opportunities grow Pacific leadership that is confident and proud of their cultural intelligence and equally confident in growing enduring relationships between Aotearoa New Zealand and the peoples of Moana nui-wa Kiwa.

### ***Closing comments***

Almost 50 years on from the Dawn Raids, the Pacific story continues to shift. This chapter sees a Pacific Aotearoa that is confident, thriving, prosperous and resilient. We hope that today has brought the much-needed closure and healing for our Pacific communities and will enable us to keep growing together as a community and as a nation.

Once again my deepest acknowledgements and respects to all those who were directly affected by the harms caused during the Dawn Raids of the 1970s, including those who continue to suffer and carry the scars. I can only hope that my words of sorrow and regret today might help to soothe your pain.

My acknowledgements and gratitude to the many individuals and organisations who stood up for justice, called out the Dawn Raids for what it was, supported Pacific peoples throughout, and championed the need for an apology such as today.

It is my sincere hope that this apology will go some way in helping the Pacific youth of today know with certainty that they have every right to hold their head up high, and feel confident and proud of their Pacific heritage, especially of the sacrifices that their parents and grandparents have made for Aotearoa New Zealand.

May my words today, be received in the Spirit of Humility that I convey it in. “Ofa atu. Alofa atu.

No reira, Tena Koutou. Tena Koutou. Tena Koutou Katoa.

Kia kaha. Fa’afetai. Malo ‘aupito. Metaki maata. Fakaue!



**BRIEFING:**  
**DAWN RAIDS APOLOGY EVENT UPDATE**

This briefing provides an opportunity for you to note the:

- Event programme for the rescheduled Dawn Raids apology event to be held on Sunday 1 August 2021, including the roles of you, the Prime Minister and Minister Henare at the event.
- Event collateral such as the final memento booklet and Media Plan.
- The updated Visit Information Sheet for the Prime Minister is also provided, as well the Event Information Request sheet for Minister Henare.

<b>Date:</b>	26 July 2021	<b>Reference:</b>	B019-2021/22
<b>Security Level:</b>	In Confidence		
<b>Addressee</b>	Hon Aupito William Sio - <b>Minister for Pacific Peoples</b>		

**ACTION/S SOUGHT**

Actions
<p><b>It is recommended that you:</b></p> <ol style="list-style-type: none"> <li><b>Note</b> the attached Dawn Raids Apology event programme.</li> <li><b>Note</b> the roles for you, the Prime Minister and Minister Henare at the event.</li> <li><b>Note</b> for your information the attached final Dawn Raids event booklet which has been updated to reflect the new date and time of the apology event and incorporates changes you directed and approved on Thursday 17 June 2021.</li> <li><b>Note</b> the Media Plan for the Dawn Raids event.</li> <li><b>Note</b> the Event Information Request sheet to be shared with Minister Henare.</li> <li><b>Note</b> the updated Visit Information Sheet to be shared with the Prime Minister.</li> </ol>

**MINISTRY CONTACTS**

Name	Position	Telephone	1 <sup>st</sup> Contact
<b>Agnes Sefo</b>	Deputy Chief Executive, Office of the Chief Executive	s 9(2)(k)	✓
<b>Koula Kutu</b>	Director, Communications, Media and Marketing	s 9(2)(k)	

**MINISTER'S OFFICE TO COMPLETE**

- |   |  |
|---|--|
| <input type="checkbox"/> Approved             | <input type="checkbox"/> Declined            |
| <input type="checkbox"/> Noted                | <input type="checkbox"/> Needs Change        |
| <input type="checkbox"/> Seen                 | <input type="checkbox"/> Overtaken by events |
| <input type="checkbox"/> See Minister's Notes | <input type="checkbox"/> Withdrawn           |

26 July 2021

Hon Aupito William Sio  
**Minister for Pacific Peoples**

## **Dawn Raids Apology Event Update**

### **Purpose**

---

1. This briefing provides you with an opportunity to note the event programme for the rescheduled Dawn Raids apology event to be held on Sunday 1 August 2021, including the roles of you, the Prime Minister and Minister Henare at the event.
2. Also attached for your information are the final memento booklet, which you approved on Thursday 17 June, an updated Media Plan, the updated Visit Information Sheet for the Prime Minister, as well the Event Information Request sheet for Minister Henare.

### **Background**

---

3. As you are aware, a formal Government apology for communities and individuals impacted by the Dawn Raids was to be delivered at a Government event on Saturday 26 June 2021 [CAB-21-MIN-0222.01]. These plans were postponed due to COVID-19 and Alert Level changes
4. On Monday 5 July 2021, you agreed to the new Dawn Raids Government apology event date of Sunday 1 August 2021.
5. The Ministry for Pacific Peoples (the Ministry) has since progressed event planning and logistics with you including:
  - 5.1 the final event programme and runsheet;
  - 5.2 the updated memento booklet;
  - 5.3 the updated Media Plan;
  - 5.4 an updated Visit Information Sheet for the Prime Minister; and
  - 5.5 the Event Information Request sheet for Minister Henare.

Further information on each of these is set out below.

### **Invitations**

---

6. An extensive invitation list has been coordinated by the Ministry's Regional Partnerships team, in cooperation with your office, key Pacific stakeholders and community groups, to ensure that the apology event is attended by as many key community members and stakeholders as possible.
7. Following the postponement of the apology event and it being rescheduled to Sunday 1 August, a new invitation was sent to community members and stakeholders between Wednesday 14 July to Friday 16 July.
8. The Ministry has systems in place to monitor RSVPs, and a registration system is required for all attendees to support security requirements expected for the Prime Minister and other



officials' attendance. The registration system also supports reallocation of tickets where invitations are declined by recipients. People have already begun confirming their attendance.

#### Event collateral: booklet

---

9. On Thursday 17 June 2021, your office returned the final version of the Dawn Raids event booklet content including requested forewords with amendments from you and the Prime Minister.
10. In preparation for the original event date of Saturday 26 June 2021, the written booklet content was inserted into the booklet design and shared with you and the Prime Minister in the initial Dawn Raids Event Briefing [B096-2020/21].
11. The booklet has since been updated to reflect the new date and time of the apology event. No further changes have been made. A digital (PDF) version is attached alongside this briefing, but not as an appendix. The booklet will be printed this coming week.
12. The design of the booklet is intended to reflect the sombre nature of the apology. It is intended to be a memento for attendees and will be provided alongside the event programme.

#### Event collateral: programme

---

13. The Ministry has created a draft event programme to encompass four identified aspects of the apology event: the cultural component, the Government apology, the community response, and the religious and spiritual component. This has been developed on your direction and with input from the Advisory Group. This is attached for your approval as **Appendix A**.
14. You also directed that the Ministry work on tangibles to accompany the presentation of goodwill gestures to be delivered during the event. These have been finalised with your office.
15. The Ministry requests that you note the programme so that it may be printed in time for the event. The programme will have a similar visual design to the event booklet and will be printed this coming week.

#### Your role at the event

---

16. In your capacity as the Minister for Pacific Peoples, and therefore as the official host of this event, you will play a crucial role at this event by being the Government representative for the Pacific community in New Zealand.
17. As outlined in the event programme, proposed roles for you at the event will be to:
  - 17.1 Greet the Prime Minister upon her arrival at the Town Hall;
  - 17.2 Participate in the cultural practice of *Fa'atoesega*
  - 17.3 Lead the *Sua* gifting custom

#### The Prime Minister's role at the event

---

18. As agreed by Cabinet [CAB-21-MIN-0222.01], the Prime Minister's key role is to deliver the formal statement of apology on behalf of the Government.

19. As outlined in the attached draft event programme, the Prime Minister will participate in the cultural practice of *Fa'atoesega*.
20. Further details on the Prime Minister's role in the event can be found in the Visit Information Sheet, attached as **Appendix B**.
21. The Ministry understands that you are planning to meet with the Prime Minister to go through the programme and her role at the event with her.

### **Minister Henare's role at the event**

---

22. As outlined in the event programme, Minister Henare's role will be to deliver the Whaikōrero on behalf of the Government.
23. An Event Information Request sheet is provided for you to share with Minister Henare as **Appendix C**.

### **Media Plan**

---

24. The Ministry recognises that the Dawn Raids apology event is a unique and significant opportunity to acknowledge and celebrate the value of the Pacific community in New Zealand, and to educate both Pacific people and the wider public on the era of the Dawn Raids.
25. An updated Media Plan approach for the event is attached as **Appendix D**. The Ministry's Communications team will work with your office to brief attending media at 2:00pm on Sunday 1 August 2021.

### **Event accessibility and catering to wider audiences**

---

26. The Ministry is committed to ensuring that as many people as possible are given the opportunity to engage with this event easily and appropriately.

#### *Accessibility for disability*

27. The Ministry has sourced Sign Language (SL) interpreters from iSign Deaf Aotearoa for the event to provide interpretation on the day for audience members who are deaf or hard of hearing. SL interpretation will be specifically provided for the house-keeping and welcome at the beginning, as well as for the Prime Minister's delivery of the statement of apology.
28. Provision has been made for disability and wheelchair access.

#### *Mental Health*

29. The Ministry has worked with Ministry of Health who have confirmed five mental health practitioners from the Penina Health Trust to be on-site at the event, offering discrete services to those who feel retraumatised or upset. Le Va will also be providing mental health resources at the event for anyone interested.

#### *Catering to wider audiences*

30. The Ministry is working with media partners to provide a livestream of the event which we anticipate will be utilised by Pacific people not just in New Zealand, but in the wider Pacific region.



31. The Ministry's partners include Sunpix (Tagata Pasifika), who will broadcast a livestream link through the TVNZ 1NEWS.co.nz platform, and Pacific Media Network who will lead an outdoor programme on the day of the event.

## Key Issues/Risks

---

32. A number of key risks are outlined below for your information.

### *Protests and public demonstrations*

33. This event has already generated huge public interest. Attendance at the event inside the Auckland Town Hall is by invitation only, and seating is allocated. This will allow us to have visibility and control over who is attending.
34. We have planned for and procured additional security, both inside and outside the venue. The Security Plan is comprehensive and includes escalation for Police presence if required, with whom we have been working closely on the details of this event. We are also working with Diplomatic Protection Service (DPS) to ensure, as part of normal process, the security of the Prime Minister.

### *Other public or community discontent*

35. It is possible that members of the Pacific community or stakeholder groups may be upset if they are not invited to attend the apology event. The Ministry has taken a proactive approach to this risk by working closely with community and utilised the Ministry's networks to ensure all key individuals and groups are captured on the invitees list.
36. Members of the community and the wider public not in attendance at the event will be able to view the ceremony via livestream, links to which will be on the Ministry's website and social media channels.
37. There is also a risk that members of ethnic communities may raise concerns around not being involved in events planning and the programme performances. We have sought to mitigate this risk by extending invitations to these communities, which includes members of the India, Asian, and Fijian-Indian communities. We note, Cabinet's decisions took account of the fact that Pacific peoples were specifically targeted by the Dawn Raids and were more severely impacted, compared to Māori and other ethnic communities also affected at the time.

### *Media reporting negatively*

38. Negative media reporting of the Dawn Raids apology and the event are a risk. However, we note at this time most of the media reporting is in favour of the apology and supports the decisions made to deliver it.
39. The Ministry is mitigating negative reporting through accurate, consistent, and proactive messaging around the apology. For example, the upload to the Ministry's website of Dawn Raids apology information, FAQs and a contact email for related enquiries. In addition, the Ministry is responding to all correspondence, including via social media, in a timely fashion.

### *COVID-19 considerations*

40. Should changes in Alert Levels take place, the Ministry will advise you so that decisions may be taken regarding the feasibility of delivering the event. This includes the notification of all relevant parties as soon as possible.


## Next steps

41. Please note the event programme, the memento booklet, the Media Plan, and the updated Visit Information Sheet for the Prime Minister.
42. The Prime Minister's updated Visit Information Sheet and Minister Henare's Event Information Request sheet may be shared with their respective offices.

## Recommendations

### It is recommended that you:






- a. **Note** the attached Dawn Raids Apology event programme.
- b. **Note** the roles for you, the Prime Minister and Minister Henare at the event.
- c. **Note** for your information the attached final Dawn Raids event booklet which has been updated to reflect the new date and time of the apology event and incorporates changes you directed and approved on Thursday 17 June 2021.
- d. **Note** the Media Plan for the Dawn Raids event.
- e. **Note** the Event Information Request sheet to be shared with Minister Henare.
- f. **Note** the updated Visit Information Sheet to be shared with the Prime Minister.

  
.....  
Agnes Sefo, Deputy Chief Executive  
Office of the Chief Executive  
**Ministry for Pacific Peoples**

Date: 26 / 07 / 2021

.....  
Hon Aupito William Sio  
**Minister for Pacific Peoples**

Date: \_\_\_\_ / \_\_\_\_ / \_\_\_\_

Extremely dissatisfied 	Dissatisfied (2) 	Neither satisfied or dissatisfied (3) 	Satisfied (4) 	Extremely Satisfied (5) 
---	--	---	---	---

On a rating between 1 (being extremely dissatisfied) and 5 (being extremely satisfied), please indicate your satisfaction with the advice by circling your preferred rating.

## APPENDIX A: DAWN RAIDS EVENT PROGRAMME AND RUN SHEET

### Programme

#### DAWN RAIDS APOLOGY

**Date: Sunday, 1 August 2021**

**Venue: Auckland Town Hall**

**2.30pm** Guests seated. Welcome led by Ngāti Whātua and pre-talk facilitated by John Pulu & Marama Pole

***This section is welcome, pre-talk before the proceedings begins to ensure the guests have context about what is about to happen and ensure they are well prepared. Mana whenua play a role in this also***

**3.00pm** Welcome and Karanga by Ngāti Whātua

*Pūtātara sound is blown*

Takalo: War challenge dance by Ponataki e Atu Toa Niue

*Conch Plays from the Cook Islands community*

Cook Islands Pe'e and I'mene:

Fa'atoesega'

*Soundscape Sound – A reminder of Dawn Raids*

Faamagologa (We understand and accept the humble forgiveness)

Fangufangu Tongan Nose flute plays:

- Player 1: Dr 'Ōkusitino Māhina
- Player 2: Meleseini Haitelenisia Fifita 'OLakepa Lolohea Fetu'u Tuai

**3.15pm** Prime Minister, Rt Hon Jacinda Ardern and Government leaders take the stage

**3.20pm** Ngāti Whātua lead with Waiata

Karakia: Rev Fr. Iosefo Timu MF

Whaikōrero: Led by Ngāti Whātua

Waiata: Ngāti Whātua

Government Whaikōrero: Hon Peeni Henare

Government Waiata

Hongi: Government walks over to Community to Hongi

**4.05pm** Government Apology

Prime Minister, Rt Hon Jacinda Ardern delivers the apology

Minister for Pacific Peoples Hon Aupito William Sio conducts the Sua/Gifting custom

#### Response from Community

**4.40pm** HRH Princess Mele Siu'ilikutapu Kalaniuvalu Fotofili

Toesulu Brown MNZM

Reverend Alec Toleafoa, Polynesian Panthers

Marina Alefosio "Raiding the Dawn"

Siasi Tonga Tau'ataina: Free Church of Tonga: Choir and Band, led by Viliami Telefoni

**5.00pm** Spiritual Service: Led by Reverend Tevita Finau, QSM

Reverend Dr Fei Taule'ale'ausumai

Reverend Orometua Mata Tumu-Makara

**5.09pm** Performance from Tone 6, Free Church of Tonga: Choir and Band and Che Fu: *"It is well"*

**5.20pm** Programme Concludes: Karakia from Mana Whenua

**5.20pm** Food & Beverage available

**5.25pm** Press Conference

**6:00pm** Event ends.

**Cultural Groups and Performers Practice and Rehearsal Times:**

Date	Time	Venue	Who	Programme Item
26 July	7:00pm	Tuingapapai Hall 143 Favona Road Manukau	All Groups and Performers	Dawn Raids Programme First Group Gathering
28 July	6:00pm	Ministry for Pacific Peoples Northern Regional Office 9 Ronwood Avenue Manukau	Samoa Community	Sua/le Toga
30 July	10:00am – 12:00pm	Auckland Town Hall Queen Street, Auckland CBD	All Groups and Performers	Dawn Raids Programme Dress Rehearsal
30 July	6:00pm	Ministry for Pacific Peoples Northern Regional Office 9 Ronwood Avenue Manukau	Samoa Community	Sua/le Toga
31 July	9:30am – 12:00pm	Metro Theatre, Mangere East 362 Massey Road, Māngere East	All Groups and Performers	Dawn Raids Programme Final Dress Rehearsal
31 July	TBC	Bay Roskill Rugby League Football Club 231 Whitney Street, Blockhouse Bay	Ponataki e Atua Toa Niue	Takalo
1 August	1:00pm	Auckland Town Hall Queen Street, Auckland CBD	All Groups and Performers	Meeting time for Programme to commence at 3:00pm

**Event Runsheet - 1<sup>st</sup> August 2021, Auckland Town Hall:**

**Blessing of Auckland Town Hall prior to the event: 7:00am - 7.30am**  
**Mana Whenua, Minister Aupito William Sio and Church Ministers**

Time	Allocation	Item	Who	Location
1:00pm	2h	Media Access to venue for set up	<ul style="list-style-type: none"> <li>• Newshub</li> <li>• Newshub radio</li> <li>• Newshub nation</li> <li>• Radio Waatea</li> <li>• The Coconet TV</li> <li>• One News</li> <li>• Pasifikawire</li> <li>• NZ Herald</li> <li>• Stuff</li> <li>• Pacific Media Network</li> <li>• The Spinoff</li> <li>• Newstalk ZB</li> <li>• Radio NZ/RNZ Pacific</li> <li>• Radio Samoa</li> <li>• Polynesian Panthers documentary</li> <li>• Australian Associated Press</li> <li>• Soundz</li> </ul> <p>Allocated MPP staff to meet and usher to designated location.</p>	Great Hall Stalls [Allocated Space]  Access: Aotea Square Entry
	2h	Emcees arrive at venue	John Pulu Marama Pole  Brief Emcees on Runsheet and expectations on the day	Green Room 3  Access: Backstage Door Aotea Square side
	2h	Community Groups and Performers arrives at venue	<ul style="list-style-type: none"> <li>• Mana Whenua – Ngāti Whātua</li> <li>• CIDANZ</li> <li>• Niue Youth Development</li> <li>• Siasi Tonga Tau'ataina</li> <li>• Tone 6, Che Fu</li> </ul> <p>Brief Ngāti Whātua on Runsheet and expectations on the day</p> <p>Allocated MPP staff to meet and usher to designated location.</p>	Green Room - Community  Access: Backstage Door Aotea Square side
	2h	Health Providers arrive for set up	Roine Lealaiauloto - Penina Health Trust	Outside Box Office Queen Street side



			Allocated MPP staff to meet and usher to designated location	
1:00pm	1h	Arrival of Guests	<p>Invited Guests (Great Hall and Chamber Concert)</p> <p>Minister for Pacific Peoples, Aupito William Sio Arrives</p> <p>Allocated MPP staff to meet and greet and direct to designated location for seating.</p>	<p><b>Entry Access: Queen Street and Aotea Square</b></p> <ul style="list-style-type: none"> <li>- <b>Great Hall</b> Stalls Circle Seating Balcony View</li> <li>- <b>Concert Chamber</b> Stalls Balcony</li> <li>- <b>Aotea Square – Green Grass</b> Marquee</li> </ul>
2:30pm	30m	Prime Minister arrives	<p>Rt Hon Jacinda Ardern</p> <p>Advisory Leads to brief PM on Runsheet And expectations on the day [Koula/Fonoti]</p>	<p>APO meeting room Councillors Lounge</p>
	30m	Guests to be seated	<p>Invited Guests (Great Hall and Chamber Concert)</p> <p>MPP Staff to ensure all guests are seated comfortably. Queen Street Foyer to be cleared by 2:50pm</p>	<p><b>Great Hall</b> Stalls Circle Seating Balcony View</p> <p><b>Concert Chamber</b> Stalls Balcony</p>
2:45pm	15m	Ngāti Whātua transitions from Community Green Room to Queen Street Foyer.	<p>Ngāti Whātua members</p> <p>MPP staff to inform and usher to Queen Street side foyer</p>	<p>Queen Street Entrance (foyer)</p>
2:50pm	10m	Prime Minister, Minister for Pacific Peoples, other Government Officials to be escorted by security to Queen Street side Foyer.	<p>Prime Minister Rt Hon Jacinda Ardern Minister Sio</p> <p>MPP staff to inform and usher to Queen Street side foyer</p>	<p>Queen Street Entrance (foyer)</p>
		Church Ministers and Community members led to the stage to their allocated seating.	<p>Que Church Ministers to stage to take their allocated seats</p>	<p>Great Hall (Stage) - Left Hand Side</p>
2:55pm	5m	Emcee to Welcome guests and inform guests of the House keeping rules and inform the culture proceedings.	<p>John Pulu Marama Pole</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>&gt; Holding Tile on all screens: Great Hall, Concert Chamber and Aotea Square Marquee</li> <li>&gt; Stage Lighting and Audio required</li> <li>&gt; Livestream ready to go live</li> </ul>	<p>Great Hall (Stage)</p>
3:00pm	5m	<b>Karanga</b>	<p>Ngāti Whātua Prime Minister Government Officials</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>&gt; Live Streamed to screens [Great Hall, Concert Chamber, Aotea Square Marquee]</li> <li>&gt; Audio required for Karanga lead and musicians playing Pūtātara</li> </ul>	<p>Foyer - Queen Street Entrance to stair leading down to Great Hall entry</p>
		<p>[Pūtātara is sounded/blown here directly after the Karanga]</p> <p>At the sound of the Pūtātara Niue warriors will come out from under the steps to perform their Takalo while Officials await on the steps</p>	<p>Ngaati Whaatua</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>&gt; Live Streamed to screens [Great Hall, Concert Chamber, Aotea Square Marquee]</li> <li>&gt; Audio required for musicians playing Pūtātara</li> </ul>	<p>Foyer steps – outside Great Hall Stalls Door</p>
3:05pm	02.00m	Takalo	<p>Ponataki e Atu Toa Niue Prime Minister Minister Sio Government Officials</p>	<p>Foyer - Bottom Stairs outside Great Hall</p>

			<p>Tech:</p> <ul style="list-style-type: none"> <li>› Live Streamed to screens [Great Hall, Concert Chamber, Aotea Square Marquee]</li> <li>› Audio required for performers</li> </ul>	
3:07pm	02.00m	<p>[Sounds of the Cook Island Conch will blow for the audience to stand up. Three times First – sound of the conch Second: cue the audience to stand Third: cue 'Imene]</p> <p>At the sound of the Conch The Pe'e calling will commence from the aisle, Warriors will stand CIDANZ will arise from their seats and 'Imene Tuki will begin</p>	<p>Led by John Kiria and CIDANZ</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Audio and Lighting required for conch musicians and Pe'e performer</li> </ul>	Great Hall (Stalls Aisle) and CIDANZ Allocated Seating
		<p>Pe'e and 'Imene</p> <p>PM, Minister Sio and Govt Officials continues to stand then walks down the aisle until PM's designated area for Fa'atoesega is reached</p>	<p>Led by John Kiria and CIDANZ</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Audio and soft lighting on CIDANZ whilst singing their 'Imene</li> </ul>	Great Hall Middle Aisle J6-16 -J19-31 K6-16 – K19-31
3:09pm	5m	<p>Fa'atoesega</p> <p>PM is led to her chair for Fa'atoesega.</p> <p>Officials will take their holding seats behind PM</p> <p>[Soundscape will play]</p> <p>Mat is placed on PM then lifted off straight away from the community and children.</p>	<p>Prime Minister</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Lights Out</li> <li>› Soft Lighting on PM</li> <li>› Audio for soundscape [surround sound]</li> <li>› Soundscape ends</li> <li>› Stage lighting changes and becomes brighter until full lights are lit on stage</li> </ul>	Great Hall (Front on Stage-Centre)
3:15pm			<p><i>Que musicians for Fangufangu to stand ready and begin to play</i></p> <p><i>Prime Minister, Rt Hon Jacinda Ardern and Government leaders take the stage</i></p>	
	5m	<p>[Sounds of the Tongan Fangufangu will play Hūfanga-He-Ako-Moe-Lotu]</p> <p>PM is led to the stage Ngāti Whātua and remaining members follow to take their seats on stage</p>	<p>Player 1: Dr 'Ōkusitino Māhina Player 2: Meleseini Haitelenisia Fifita 'O Lakepa Lolohea Fetu'u Tuai</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Lights Out</li> <li>› Soft Lighting on musicians</li> <li>› 2 x mics required for musicians</li> </ul>	Seated at front of stage Right hand sidestairs Seats GG30 and GG31
			<p><i>Musicians take their seats at the conclusion of their performance - Ngāti Whātua will begin their waiata</i></p>	
3:20pm	5m	Waiata	<p>Ngāti Whātua</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Stage Lighting and audio</li> </ul>	Great Hall (Stage)
			<p><i>Komatua/Church Minister stands to say Karakia</i></p>	
3:24pm	5m	Karakia	<p>Ngāti Whātua: Otene Paora Rev. Father Iosefo Timu</p> <p>Tech:</p> <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Stage Lighting and audio</li> </ul>	Great Hall (Stage)
			<p><i>Ngāti Whātua speaker stands deliver speech</i></p>	

3:29pm	15m	Whaikōrero	Ngāti Whātua Tech: › Live Stream continues to Concert Chamber and Aotea Square Marquee › Stage Lighting and audio	Great Hall (Stage)
			<i>Ngāti Whātua group stands to sing their waiata</i>	
3:44pm	5m	Waiata	Ngāti Whātua Tech: › Live Stream continues to Concert Chamber and Aotea Square Marquee › Stage Lighting and audio	Great Hall (Stage)
			<i>Hon Peeni Henare stands to deliver speech</i>	
3:49pm	5m	Whaikōrero	Hon Peeni Henare Tech: › Live Stream continues to Concert Chamber and Aotea Square Marquee › Stage Lighting and audio	Great Hall (Stage)
			<i>Government Representatives stands to sing their waiata Te Aroha</i>	
3:54pm	5m	Waiata – Te Aroha	Government Representatives Tech: › Live Stream continues to Concert Chamber and Aotea Square Marquee › Stage Lighting and audio	Great Hall (Stage)
			<i>Ngāti Whātua leads to walk to Community (First Row) to Hongi then return to their seats on stage</i>	
3:59pm	5m	Hongi	Prime Minister Government Officials Community Leaders [Front row] Tech: › Live Stream continues to Concert Chamber and Aotea Square Marquee › Stage Lighting and audio	Great Hall (Stage)
			<i>Prime Minister walks to podium to deliver speech – Autocue is ready for her – Sign language Interpreter joins PM - when finished PM will take seat on stage, Sign language Interpreter will exit left hand side of stage</i>	
4:05pm	15m	Government's Apology	Prime Minister: Rt Hon Jacinda Ardern Tech: › Live Stream continues to Concert Chamber and Aotea Square Marquee › Stage Lighting and audio › Autocue › Sign Language Interpreter › Translations provided on screen	Great Hall (Stage)
			<i>Minister Sio walks to the podium to deliver speech – Autocue is ready for him.</i>	
4:19pm	15m	Sua Custom	Minister for Pacific Peoples - Hon Aupito William Sio Tech: › Live Stream continues to Concert Chamber and Aotea Square Marquee › Stage Lighting and audio › Autocue	Great Hall (Stage)
			<i>Que Sua to enter stage ..... enters on stage Que 'le Toga to enter stage ..... enters on stage</i>	Left Hand side (Stage)
			<i>HRH Princess Mele ushered to podium to deliver speech – que Marina to walk on stage for Spoken Word</i>	
4:40pm	5m 5m 5m	Response from the Community	HRH Princess Mele Siu'ilikutapu [Tonga] Toesulu Brown, MNZM [Samoa] Reverend Alec Toleafoa [Polynesian Panthers] Tech:	Great Hall (Stage)



			<ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Stage Lighting and audio</li> <li>› Autocue</li> </ul>	
			<i>Marina walks onto stage (Left Hand side Stage)</i>	
4:49pm	5m	Spoken Word - Raiding the Dawn	Marina Alefosio  Tech: <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Stage Lighting and audio</li> <li>› Video multimedia presentation on screen</li> </ul>	Great Hall (Stage)
4:54pm	5m	Tongan Choir and Band	Siasi Tonga Tau'atina – Free Church of Tonga  Tech: <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Lighting and audio from Circle Seating Location A</li> </ul>	Great Hall (Circle Seating) Location A
			<i>Reverend Finau goes to Podium to commence Lotu</i>	
5:00pm	15m	Lotu	Led by Reverend Tevita Finau, QSM Reverend Dr Fei Taule'ale'ausumai Orometua Mata Tumu-Makara  Tech: <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Stage Lighting and audio</li> </ul>	Great Hall (Stage)
			<i>Reverend Finau introduces STT Lights on STT Choir and Band – que, Tone 6 and Che Fu</i>	
			<i>Siasi Tonga Tau'atina Choir and Band stay on stage and Tone 6 and Che Fu enters stage</i>	
5:14pm	20m	It is Well Compilation	Tone6, Che Fu and Siasi Tonga Tau'atina Choir and Band  Tech: <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Stage Lighting and audio</li> <li>› 7x handheld mics for Tone 6 and Che Fu</li> </ul>	Great Hall (Stage)
5:20pm	5m	Karakia	Mana Whenua  Tech: <ul style="list-style-type: none"> <li>› Live Stream continues to Concert Chamber and Aotea Square Marquee</li> <li>› Stage Lighting and audio</li> </ul>	Great Hall (Stage)
5:20pm		Ceremony Concludes	Emcees wrap up the evening	
			[End] PM and Minister Sio will be ushered to Concert Chamber for Press Conference  <b>PM departs venue</b>  <b>Media make way to Concert Chamber Concert</b> <b>MPP staff to que and usher media to location</b>	Backstage via Balcony exit
5.22pm		Food & Beverage available	All Guests including Aotea Square Marquee Takeaway boxes are set up at stations outside all Exit Doors in Foyer area  <b>MPP staff: Usher guests from Concert Chamber – once cleared media will move to location and assist with giving out takeaway boxes for guests [Northern Staff]</b>  <b>Out of Auckland staff depart to airport.</b>	Concert Chambers – Queen Street Great Hall Stalls – Supper Room Area and Deutz Bar Great Hall Circle Seating – Foyer Great Hall Balcony - Circle Seating – Foyer Marquee

5.25pm		Press Conference	Minister Media	Sio	Concert Chamber
6.00pm Event Ends			MPP Staff to monitor Press Conference [Comms]		

**Event Runsheet - 1<sup>st</sup> August 2021, Aotea Square Marquee:**

Time	Allocation	Item	Location
12:30pm	2h 30m	PMN Arrives at Aotea Square for set up	Aotea Square Marquee
1:00pm	15m	Emcee to welcome Music Break	
1:15pm	10m	MC Break Information Update and Prize giveaway	
1:25pm	15m	Music Break	
1:40pm	5m	MC Break Information Update	
1:45pm	20m	Music Break	
2:05pm	10m	MC Break Information Update and Prize giveaway	
2:15pm	20m	Music Break	
2:45pm	10m	Final Thoughts Prizes	
2:55pm	5m	MC Close	
3:00pm	2hrs 19mins	Event goes live on Outdoor Screen	
5:20pm	30m	Take away boxes delivered to Marquee	
6:00pm		Event Concludes [End]	

**Definitions – Cultural leads to sign off.**

Term	Origin	Definition
<i>Karanga</i>	Māori	The karanga is an exchange of calls that takes place during the time a visiting group moves onto the marae or into the formal meeting area. The karanga usually indicates the start of the pōwhiri (formal welcome ceremony). Carried out almost exclusively by women and in the Māori language, karanga are initiated by the hosts.
<i>Pūtātara</i>	Māori	The pūtātara is a type of trumpet used by the Māori people of New Zealand. It is customarily made with a carved wooden mouthpiece and a bell made from New Zealand's small native conch shells or triton shell.
<i>Takalo</i>	Niue	Takalo is a Niuean war dance and challenge performed by Niue males. Often led by an individual warrior at the front and supported by a group of warriors, the dance is a formal challenge with accompanying chants and actions. The dance was traditionally performed prior to engaging the enemy with traditional war clubs.  The Takalo is performed to welcome dignitaries after they land in Niue, persons of high status like prime ministers, presidents, and governors general – it signifies that the dignitaries' arrival is for the purpose of peace and harmony.
<i>Pū</i>	Cook Islands	Triton shell used like a trumpet, horn, or bugle. Conch, or conque, also known as a "seashell horn" or "shell trumpet", is a wind instrument that is made from a conch, the shell of several different kinds of sea snails. Their natural conical bore is used to produce a musical tone.
<i>Pe'e</i>	Cook Islands	A formal, rhythmic chant used to commemorate an historical event.
<i>Imene</i>	Cook Islands	Imene ~ sing (a song). A song, a hymn. Imene Tuki ~ A traditional hymn that is unique to the Cook Islands.
<i>Fa'atoesega</i>	Samoa	Fa'atoesega means to ask for forgiveness. In essence, the government is asking for forgiveness but is also a spiritual calling to the divine God to forgive what was done.  We understand the pain, hurt and trauma
<i>Sua</i>	Samoa	Cultural gifting of goodwill gestures to accompany the apology.
<i>Fangufangu</i>	Tonga	The word fangufangu also means 'to awaken gently', being derived from fafangu (to awaken). Tongan etiquette required the gentle awakening of sleeping royalty and nobility using the nose flute.
<i>Waiata</i>	Māori	Māori song.
<i>Karakia</i>	Māori	Māori chants or prayers used to appeal spiritual guidance and protection.
<i>Waikorero</i>	Māori	Formal speech of welcome.
<i>Hongi</i>	Māori	Pressing of noses signifies the joining together of Tangata Whenua and Manuhiri. Tangata Whenua invites the Manuhiri to come forward to shake hands (hariru) and hongi.

## APPENDIX B: PRIME MINISTER VISIT INFORMATION SHEET

### Office of the Prime Minister

Prime Minister

Minister for National Security and Intelligence

Minister for Child Poverty Reduction

Minister Responsible for Ministerial Services

Associate Minister for Arts, Culture and Heritage



### INFORMATION ABOUT YOUR EVENT

- **Information:** Please provide full information as early as possible. Along with this event sheet you are welcome to send any additional information or briefing materials you may have already prepared e.g., information on your organisation. If some of the information requested below does not apply to your specific event, please indicate this by inserting 'not applicable'.
- **Security:** The Prime Minister has members of the Diplomatic Protection Service (DPS) travelling with her at all times. As part of their security processes DPS will reach out to your operational contact person to organise a walk-through of the venue and discuss the run sheet and event from a security perspective.
- **Cabinet Manual:** The Prime Minister is bound by guidelines laid out in the [Cabinet Manual](#). As such any photos of the Prime Minister or publicity around her attendance at your event must not be used in any way that it could be perceived as an endorsement by the Prime Minister of your organisation or its products, or services.

If you have any questions, please contact Bridie on the below email or phone (04) 817-9393.

Event Summary			
Host organisation	Ministry for Pacific Peoples (the Ministry)		
Venue	Auckland Town Hall		
Dress code	Formal – Pacific theme appropriate		
Date and timeframe of Prime Minister's requested attendance	Date	Sunday 1 August 2021	
	Start time	2:30pm	
	End time	6:30pm upon conclusion of Press Conference	
Visit and operational contact person	Name	Koula Kutu	
	Position title	Director, Communications, Media and Marketing	
	Mobile number	§ 9(2)(k)	
	Email address	§ 9(2)(k)	
Who will be on hand to meet the Prime Minister on arrival?	Name	Minister Aupito Sio	
	Position title	Minister for Pacific Peoples	
	Mobile number	§ 9(2)(k)	
	Location to meet	Allocated carpark in front of the Auckland Town Hall on Queen Street	



Are there any safety requirements the Prime Minister must follow?	No.	
<b>Media Involvement</b>		
Can we invite media along on the visit?	Your office issued a media advisory for the rescheduled Dawn Raids apology event on Thursday 15 July.	
Media contact person	Name	Mere Martin
	Position title	Manager – Strategic Communications and External Relations
	Mobile number	§ 9(2)(k)
	Email address	§ 9(2)(k)
<b>Digital communications (social media, web and online content)</b>		
If you are intending to feature the Prime Minister's visit on your social channels you will need the Prime Minister's Office's sign-off before publishing content featuring the Prime Minister. Please send draft content to <a href="mailto:PMOcomms@parliament.govt.nz">PMOcomms@parliament.govt.nz</a> before publication.		
Will you have a photographer and/or videographer at the visit?	Yes.	
What visual opportunities (photos/video) does the event present?	The whole event will be provide many opportunities for visual content, such as while the Prime Minister is on stage taking part in the ceremony and speaking, and while she is mingling with attendees before and after the event.	
Do you consent to this visit being shared on the PM's digital channels?	Yes	
Are you live streaming or broadcasting the event?	Yes. We are utilising the Town Hall's in-house livestreaming service, and the Ministry is working with Tagata Pasifika who will be livestreaming the event on the 1News.co.nz platform	
If any photos are taken of the Prime Minister, we would appreciate receiving copies.		
Is there anything else you would like us to know?	No	

**Disclaimer:** Please note that information about the Minister's attendance at this event will be released proactively if the event relates to the Minister's portfolio/s (this does not include constituency events). For each event in scope, the summary would list: date, time (start and finish), brief description, location, who the meeting was with, and the portfolio. Information to be released will include the host of the event, and may include the details of other attendees that you provide to us. If the event is hosted by an organisation, the name of the organisation will be released. The names of senior staff members of the organisation in attendance may also be released. The location of the event will be released, unless it is a private residence. The proactive release will be consistent with the provisions in the Official Information Act, including privacy considerations. Under the Privacy Act 1993 individuals have the right to ask for a copy of any personal information we hold about them, and to ask for it to be corrected if they think it is wrong. Any concerns about the release of information relating to this event should be raised with the Minister's office immediately. You can read more about the proactive release policy at <https://www.dia.govt.nz/Proactive-Releases#MS>

## APPENDIX C: EVENT INFORMATION REQUEST SHEET FOR MINISTER HENARE



### Office of Hon Peeni Henare

MP for Tāmaki Makaurau

Minister of Defence

Minister for Whānau Ora

Associate Minister of Health (Māori Health)

Associate Minister of Housing (Māori Housing)

Associate Minister of Tourism

Acting Associate Minister for Arts, Culture and Heritage

### Event Information Request

Please provide as much information as possible in the fields below. Some of the information requested below may not apply to your specific event – please indicate this by inserting 'not applicable'.

Name of host organisation:	Ministry for Pacific Peoples
Day and Date of the event:	Sunday 1 August 2021
Speech (and time required):	Yes, you will be speaking to respond to Mana whenua, on behalf of the Government. This will be part of whaikorero taking place at the event.
Title and type of event the Minister is being invited to (eg conference, launch, cocktail function):	The Government's Dawn Raids Apology event.
Purpose of the event (objectives, planned outcomes):	The New Zealand Government is making a formal apology for the Dawn Raids events of 1974-1976. The event will seek to pave the way for reconciliation and healing for communities who were affected by the events of the Dawn Raids.
History of organisation: When established, organisational changes, date of last meeting with Minister (if appropriate)	N/A
Minister is required to arrive at the venue, at the following time:	<p>The event is due to start at 3pm with guests to be seated by 2.30pm.</p> <p>Government officials/delegation that the Minister will be part of, will accompany the Prime Minister during the karanga and will be led to seating on the main stage.</p> <p>The event is due to finish at 6pm.</p>

Name of person who will meet the Minister upon his arrival:		TBC (Minister's Office Private Secretaries/Staff)
Departure time for the Minister:		6pm
Event contact details:	Name:	Koula Kutu
	DDI/Mobile:	s 9(2)(k)
	Email:	s 9(2)(k)
Venue (including complete street address and city/town):		Auckland Town Hall, Queen St, Auckland
Please provide a programme (with timings) particularly indicating what is scheduled to take place <u>before</u> and <u>after</u> the Minister's speech:		<p>The programme will have Maori and Pacific elements, and a mix of cultural and contemporary.</p> <p>The Minister's speaking role will be during the whaikorero, which follows the karanga and Pacific elements that signal the start of the event.</p> <p>The Minister is the Government's representative who will respond to the whaikorero led by Ngāti Whātua.</p>
Is the Minister required to purchase tickets?		No
If the Minister is presenting awards, please provide details of presentation type, recipient, and protocol:		No
Dress code - if other than business attire please advise (eg smart casual, black tie):		Formal attire
Media present at the event:		Yes, there will be media present
Length of speech required. Please note the standard is 10mins.		The Minister will speak at approximately 3.45pm, for up to five minutes.
Please also advise if there is to be a Question & Answer session. If so, please indicate timings and nature of the questions the Minister may be asked.		No

Will the Minister's attendance be recorded / broadcast in any way? If so, this must be cleared with the Minister's office in advance.	Yes, the event will be Live streamed through the Ministry's channels and will also be Livestreamed through a partnership with Sunpix media (Tangata Pasifika)
Who should the Minister acknowledge / thank and why:	<ul style="list-style-type: none"> <li>• Prime Minister, Rt Hon Jacinda Ardern</li> <li>• Princess of Tonga</li> <li>• Pacific communities affected by the Dawn Raids</li> <li>• Government Ministers and dignitaries</li> <li>• Community</li> </ul>
Issues you would like the Minister to talk about (bullet points):	<ul style="list-style-type: none"> <li>• You will be responding on behalf of the Government, during the whaikorero at the beginning of the event. Your speech will be followed by a waiata, hongi.</li> <li>• The Prime Minister is due to deliver the Apology from the Government after your speech.</li> </ul>
Other speakers featuring (in particular, other Ministers or MPs):	<ul style="list-style-type: none"> <li>• Prime Minister will formally apologise for the Dawn Raids</li> <li>• Mana whenua (whaikorero)</li> <li>• Minister for Pacific Peoples (apology gifting)</li> <li>• Princess of Tonga (representing community)</li> <li>• Mrs Toesulu Brown (representing community)</li> <li>• Polynesian Panthers representative</li> </ul>
Master of Ceremonies:	John Pulu and Marama T-Pole (Tangata Pasifika)
Please advise if the Minister is to be involved in a more formal / specific Māori, Pacific or other ethnic dimension to your event (eg pōwhiri) including the nature and timings:	Yes, the Minister has a speaking role for the whaikorero for the Dawn Raids Apology event.
Approximate number of attendees:	Approximately 1,500
Guest List:	
VIPs invited:	Communities affected by the Dawn Raids, including Polynesian Panther Party, Prime Minister, Rt Hon Jacinda Ardern and dignitaries



Venue layout - please be as specific as possible (eg lecture style with podium, board meeting table, informal, standing):	Seating is theatre Minister will be seated on stage with the PM and other Govt officials
Contact details for speechwriter, if required, to discuss content and elicit further information:	N/A as Minister will be responding on behalf of the Government at the event
Contact person at the venue:	TBC
Often photographs are taken during the Minister's visit. If the organisation takes any photos, we would be grateful to receive copies.	Yes

Released under the  
Official Information Act

## **APPENDIX D: MEDIA PLAN**

### **Dawn Raids Media Plan**

This Media Plan sets out the Ministry for Pacific Peoples Communications approach for working with media who are attending the Government's Dawn Raids Apology event on Sunday 1 August 2021 at the Auckland Town Hall.

The Ministry for Pacific Peoples Communications team (MPP Comms) will manage all media on the day of the event.

### **Background**

The Prime Minister, supported by the Minister for Pacific Peoples, announced on 14 June 2021, that the Government would be apologising for the Dawn Raids era of 1974-76.

The Government's Dawn Raids Apology event was due to be held on 26 June 2021. However, the event was postponed and subsequently rescheduled due to a change in COVID-19 Alert Levels for the Wellington region.

The event will now be held on Sunday, 1 August.

MPP Communications is working in collaboration with the Minister's Office to manage the expected media interest at the event.

### **Communications approach**

- The Ministry for Pacific Peoples (MPP) is working proactively to keep the Minister's Office and Prime Minister's Office informed about planning for the Dawn Raids event
- MPP will collaborate with Minister's Office on briefings for media.
- MPP is partnering with Tangata Pasifika to broadcast the event.
- TVNZ has confirmed it will stream the Dawn Raids Apology event on the 1News.co.nz on-line platform.
- MPP is working with Auckland Town Hall on the stream online.
- MPP is partnering with PMN to cover the event for radio broadcasting.
- The Prime Minister's Office issued a revised media advisory on 15 July.
- As of 22 July, MPP Communications has received RSVPs from 14 media organisations, with a total of 35 media expected at the event.
- The media organisations include mainstream and Pacific entities.
- A team of four MPP communications staff will support media on event day.
- A designated area has been set aside for media attending the event.
- A Media briefing sent to media outlets on the week beginning 26 July to include:
  - Details of event
  - Requirements of Media (provide details of all attendees for media pass allocation)
  - Media set up time
  - Media Stand Up location and time

### **Media Stakeholders**

Pacific and mainstream media are expected to attend including Pacific Media Network (PMN), Tangata Pasifika, Radio NZ International, Newstalk ZB, Stuff, NZ Herald, Newshub, Maori TV, TVNZ, The Coconet TV and Talanoa Media.

## Risks

The Dawn Raids apology is a significant event, and every effort has been made to manage the risks associated with delivering this important event.

Risk	Mitigation
The current media location for the media stand up may not be suitable	The Communications team has been working with the Internal Working Group to find alternative locations.
IT not working properly	The Internal Working Group has been working closely with the venue to mitigate any potential issues.
Catering for significant media interest	The Internal Working Group has been liaising with event venue and special area has been designated for media at the event.
The event is now held on a Sunday, a day of worship for Pacific communities	Clear communications have been provided through key messages on the MPP website with clear explanation of the considerations taken to identifying a new date for the event.

## Plan for Government's Dawn Raids Apology Event 2021

What	When	Responsible
Media Advisory	Thursday 15 July	Prime Minister's Office
Media finalised	Thursday 22 July	MPP Comms
MPP Media Briefing to all media to include event details, access to location for media and contacts	Wednesday, 27 July	MPP Comms
MPP media numbers finalised and list to MO/PMO	Friday 23 July	MPP Comms
MPP set up of press stand up area	Sunday, 1 August from midday	MPP Comms
MPP Communications on site to receive media for set up	Sunday, 1 August from 1pm	MPP Comms
MPP Communications to ensure media set up at allocated media stand up location	Sunday, 1 August from 6pm	MPP Comms
Facilitate Media Stand Up	Sunday, 1 August, Concert Chamber 6.15pm	MPP Comms. MO to manage stand-up
Facilitate additional requests from Pacific media	Sunday, 1 August (post media stand up	MPP Comms/MO

## Draft Media Briefing (to go on Tuesday 27 July once programme signed off)

### Media

You have confirmed your attendance for the Dawn Raids Apology event on Sunday, 1 August 2021.

Please find below information for the event and what has been made available to support your outlet at the event.

## **Dawn Raids Apology Event**

The Dawn Raids Apology event will be held at:

**Venue:** Auckland Town Hall

**Date:** Sunday 1 August 2021

**Time:** 3:00pm to 6:00pm

A cultural and contemporary programme is in place as part of the Government's Dawn Raids Apology and will include Maori and Pacific elements.

Pacific communities across Aotearoa will be represented.

A short ceremony to include whaikōrero, will be held prior to the Prime Minister's formal address for the Dawn Raids.

Attendees will include dignitaries, families affected by the Dawn Raids, community groups, young-people and Government officials.

### **Media Access**

Access to media will be available from **1pm**.

Please enter through the Main Entrance located at Aotea Square. MPP Communications staff will be at the entrance to meet you.

A member of the MPP Communications team will issue your media passes and guide you to areas designated for media.

The Minister for Pacific Peoples will be available for a media stand up at the conclusion of the event.

Please make your way to the Concert Chambers at 6 pm to set up for the media stand up.



---

# Order of Ceremony

---

NEW ZEALAND GOVERNMENT'S  
OFFICIAL APOLOGY FOR  
THE DAWN RAIDS

Sunday 1 August 2021  
3:00pm to 6:00pm  
Auckland Town Hall

14 JUNE 2021 | POST-CABINET PRESS CONFERENCE

## The Prime Minister of New Zealand

### Rt Hon Jacinda Ardern

Today, Cabinet has agreed to make a formal Government apology in relation to the Dawn Raids. The Dawn Raids period is a defining one in New Zealand's history and is particularly significant to Pacific peoples.

To this day, many members of our Pacific community still struggle to talk about their experiences during that period. Between 1974 and 1976, a series of immigration enforcement policies were carried out that resulted in immigration and police officials conducting targeted raids, usually under the cover of darkness, on the homes of Pacific families.

The raids to find, convict, and deport overstayers often took place very early in the morning or late at night, giving rise to the term "dawn raids". They were routinely severe, with demeaning verbal and physical treatment.

During that period, police also conducted random stops and checks which required any person, on request, to produce their passport or permit if there was good cause to suspect an immigration-related offence. This was exploited to racially profile those who were suspected of being overstayers.

Pacific peoples, Māori, and other people of colour were randomly stopped in the street, at churches and schools, and in other public places. I understand that at the time, public statements were made that a passport should be carried by those who looked and spoke like they were not born in New Zealand.

When computerised immigration records were introduced in 1977, the first accurate picture of overstaying patterns showed that 40 percent of overstayers were actually British and American, despite these groups never being targets of police attention.



The raids and what they represented created deep wounds, and while we cannot change our history, we can acknowledge it and we can seek to right a wrong. There are strict criteria Cabinet applies when deciding to make an apology, including whether a human injustice must have been committed and is well documented, the victims must be identifiable as a distinct group or groups, the current members of the group must continue to suffer harm, such harm must be causally connected to a past injustice.

The established criteria has been used in assessing the merits of previous Government apologies, of which there have been two: the Chinese poll tax in 2002, and an apology to Samoa for injustices arising from New Zealand's administration of it. Cabinet has determined that this criteria has been met in relation to the Dawn Raids.

To this day, Pacific communities face prejudices and stereotypes established during and perpetuated by the Dawn Raid period. An apology can never reverse what happened or undo the decades of disadvantage experienced as a result, but it can contribute to healing for Pacific peoples in Aotearoa.

I'll be delivering the formal Government apology at a Dawn Raids commemoration event, which will be hosted by the Ministry for Pacific Peoples on Saturday, 26 June in the Auckland Town Hall, and I'll have more to say then. But for now, I'll hand over to Minister Sio to say a few words.



Rt Hon Jacinda Ardern  
**Prime Minister of New Zealand**

---

14 JUNE 2021 | POST-CABINET PRESS CONFERENCE

## The Minister for Pacific Peoples Hon Aupito William Sio

Thank you very much, Prime Minister. Kia ora tātou katoa, talofa, and warm Pacific greetings.

The Prime Minister has announced that a formal Government apology will be given for the wrongs committed during the Dawn Raids period. This will acknowledge the Crown's role in past actions and treatment of people which was called out as racist and discriminatory.

It highlights the trauma and harm suffered through the discriminatory enforcement of immigration laws at the time, where Pacific peoples were deliberately targeted and racially profiled. Those actions also affected Māori and other ethnic communities, who were unfairly targeted and impacted by the random police checks of the time.

Pacific communities, including groups such as the Polynesian Panther Party, have expressed strong support that the Crown addresses its role in the discriminatory implementation of enforcement policies in the 1970s and have been calling and seeking a formal apology from the Government.

I don't think there's any Pacific family who was not impacted by the events of the Dawn Raids, and there is a strong moral imperative to acknowledge those past actions were wrong through an apology.

They recognise those actions were unacceptable under the Universal Declaration of Human Rights and are absolutely intolerable within today's human rights protections.

While the Dawn Raids took place almost 50 years ago, the legacy of the Dawn Raids era lives on today, etched in the memories and oral history of Pacific communities. Many who were directly affected continue to struggle with the emotional harm from those past events, and many experience post-traumatic stress disorder.

This apology is a step in the right direction to right the wrongs of the past and to help heal the wounds of trauma that still reside in the psyche of those who were directly affected. It highlights the historical racism and discrimination suffered by minority groups in the past and which we're still challenged with in today's society.

The Government apology is an opportunity to promote a reconciliation process, particularly for those directly impacted by the Dawn Raids, and to help Pacific youth today stand up with confidence and pride about their identity as Pacific peoples of Aotearoa and not be shackled by the wrongs and harms of the past.

The widespread public support for a Government apology makes it a timely opportunity to address the longstanding calls for there to be a public and unwavering statement that the Dawn Raids were unacceptable and should never happen again—it cannot ever be tolerated.

This apology will be significant for Pacific communities and those affected. It will be an important step in helping people reclaim and restore their mana, to cope with post-traumatic stress disorder, and to move forward with dignity and a sense of confidence in their future wellbeing.

I'm also hopeful that the apology will reaffirm that New Zealand is a country where every person, irrespective of the colour of their skin, their gender identity, their sexual orientation, age, or religious belief, should be treated with dignity and respect.

This apology will be delivered in a culturally appropriate way and is an opportunity to strengthen our relationship with our Pacific communities in Aotearoa New Zealand and our broader Pacific neighbours in the region.

Thank you.



Hon Aupito William Sio  
**Minister for Pacific Peoples**

---

# Order of Ceremony

## Guests seated and welcomed

Ngāti Whātua

John Pulu and Marama Pole

## Karanga

Ngāti Whātua

## Pūtātara sound is blown

## Takalo war challenge

Ponataki e Atu Toa Niue

## Pū

Cook Islands Community of Auckland

## Pe'e and 'Imene

Cook Islands Community of Auckland

## Soundscape - Reflections

Faiumu Matthew Salapu (Anonymouz)

## Fa'amaualaloga

The act of seeking forgiveness with humility

## Fa'amāgaloga

The act of forgiving

## Community Representatives

Rev. Setaita Taumoepeau K Veikune, MNZM

Falema'i Lesa Sega, won her citizenship in 1982 from Privy Council.

Taimalieutu Papali'i Kiwi Tamasese, descendant of Mau leaders imprisoned in Mount Eden by New Zealand.

Aupito Pupu Lolesio, whose home was Dawn Raided in the early hours of the morning in Otara.

## Fangufangu Tongan nose flute

Hūfanga-He-Ako-Moe-Lotu Professor 'Ökusitino Māhina

Meleseini Haitelenisia Fifita 'O Lakepa Lolohea Fetu'u Tuai

Akesiumeimoana Tu'ulaikempilisi Tupou Māhina Tuai

**Prime Minister, Rt Hon Jacinda Ardern  
and Government leaders take the stage**

**Waiata**

Ngāti Whātua

**Karakia**

Otene Hopa, Ngāti Whātua

Rev Fr. Iosefo Timu MF, St. Joseph's Catholic Church Grey Lynn

**Whaikōrero**

Ngāti Whātua

Ropata Paora

Matua Alec and Sharon Hawke

**Waiata**

Ngāti Whātua

**Whaikōrero**

Government

Hon Peeni Henare, Minister of Defence, MP for Tāmaki Makaurau

**Waiata**

Government

**Hongi**

Government, Pacific Community and Ngāti Whātua

**Government Apology**

Prime Minister, Rt Hon Jacinda Ardern delivers the apology

Minister for Pacific Peoples Hon Aupito William Sio conducts the Sua custom, supported by McAuley High School

# Order of Ceremony

## **Response from the Community**

HRH Princess Mele Siu'ilikutapu Kalaniuvalu Fotofili

Toesulu Brown, MNZM

Rev. Alec Toleafoa, Polynesian Panthers

Marina Alefosio performs "Raiding the Dawn"

## **Spiritual Service**

Rev. Tevita Finau, QSM of the Methodist Church of New Zealand

Rev. Dr Feiloa'iga Taule'ale'ausumai Davis, Pacific Island Presbyterian Church

Orometua (Rev.) Mata Tumu-Makara, Chair, Cook Islands Religious Advisory Council

Siasi Tonga Tau'ataina, Free Church of Tonga

Choir and Brass band with Viliami Telefoni

## **Performance - "It is well"**

Compilation by Fegaigafou Naina Tupa'i

Tone 6

Siasi Tonga Tau'ataina Free Church of Tonga

Choir and Brass band with Viliami Telefoni

## **Karakia**

Ngāti Whātua

RELEASED UNDER THE OFFICIAL INFORMATION ACT



# Acknowledgement to all participants representing Pacific Communities including

## **Mana Whenua**

Otene Hopa  
Ropata Paora  
Matua Alec  
Sharon Hawke

## **Lotu**

Rev. Tevita Finau, QSM  
Rev. Dr Feiloa'iga Taule'ale'ausumai Davis  
Orometua (Rev.) Mata Tumu-Makara  
Rev. Father Iosefa Timu

## **Ponataki e Atu Toa Niue**

Jon Erick  
Rob Luisi  
Laurance Tuhega  
Charles Pipitolu  
Aaron Misilele  
Mataio Timaloa  
Phoenix Puleanga  
Christian Tuhega  
Joseph Wright  
Ondraxa Togiavalu  
Xlah Togiavalu  
James Pulehega  
Ramon Mitihēpi  
Kobe Tuhega  
Sam Pilisi  
Ioane Aleke-Fa'avae  
Ryan Bristow  
Emmanuel Pilisi

## **Cook Islands Community of Auckland**

### **McAuley High School**

Tauanu'u P Tapu Sitagata  
Jennie Tapu  
Faustina Faimasasa  
Amelia Faimasasa  
Malama Amani  
Valo'aga Amani  
Maryanne Puai  
Joselyn Iosia  
Christina Iosia  
Kirita Leavasa  
Anastasia Iosia  
Nita Falesiu  
Leiola Finau  
Mele Tevi  
Soana Kalahaunua  
Amy Grace Winterstein

### **Siasi Tonga Tau'ataina**

Rev. Simote Telefoni  
Rev. Manakohiva 'Ale  
Rev. Munaloto Teisi  
Viliani Telefoni  
Tatofi Teisi  
Vilimai 'Ale  
Fionoa He Lotu 'Ale  
Palu 'Ale  
Anisi 'Ale

Fanga Pouvalu  
Semisi Telefoni  
Sunia Tamale  
Aihaosea 'Ahokovi  
Simione Telefoni Jr  
Kilisitina 'Ale  
Finau Filimoehala  
Temalisi Hill-Willis  
Britanny 'Ale  
La'amo'oni Filimoehala  
Alini 'Ale  
Ana Palanite Tu'a  
Kalolaine Telefoni  
Ilaisaane 'Ahokovi  
Sosaia Teisi  
Finau 'Ale  
Lapiuingi Telefoni  
Fa'akilele Telefoni  
Lola Teisi  
Allison Telefoni  
Olivia Teisi  
Seniola Malafu  
Seini prescott  
Tina Elone  
Laura Tavake  
Petsylee Teisi  
Pita Tu'itupou  
Jamie Lynn  
Dawn Kaivaha  
Vicka Lynn  
Ellen Tu'itupou

Sela 'Elone  
Henry Funaki  
Halavao Teisi  
Paula Latu  
Sione Latu  
Andrew Taufa  
Munaloto Teisi Jr  
Angelo Paea  
Fakasi'ieki Filimoehala  
Fatai Latu  
Colin Telefoni  
Lute Tomu  
Kesaia Filimoehala  
Maka Filimoehala  
Vili Funaki  
Benjamin Hill Willis  
Kolo 'Ale

#### **Performers**

Hūfanga-He-Ako-Moe-Lotu Professor 'Ōkusitino Māhina  
Meleseini Haitelenisia Fifita 'O Lakepa Lolohea Fetu'u Tuai  
Akesiumeimoana Tu'ulaikempilisi Tupou Māhina Tuai  
Marina Alefosio  
Fegaigafou Naina Tupa'i  
Rebecca Tupa'i  
Viliami Tupa'i  
Selevasio Tu'ima  
Peaches Veténibua  
Shaelyn Togafiti  
Selevasio Tu'ima  
Kirita Leavasa



O le Fa'atinoga o le Fa'atoesega  
a le Malo Niu Sila ma le Sailiga  
o le Fa'amagaloga mai Tagata  
Pasefika

A Ceremony to deliver  
a New Zealand Government  
Apology and the Search for  
Forgiveness from  
Pacific Peoples

## Understanding the Programme: New Zealand Government's Dawn Raids Apology

The Government's Dawn Raids apology ceremony is significant as it provides the opportunity for the Government to formally apologise for the targeted discrimination of Pacific peoples during the Dawn Raids of the 1970's.

In doing so, this significant event enables the Government to deliver the formal apology using culturally appropriate perspective that recognises the trauma and hurt caused which subsequently affected generations of Pacific peoples. This event weaves and incorporates Maori and Pasifika elements that supports the importance of the apology being delivered in a meaningful way that allows for forgiveness and a way forward.

While formal Government apologies have featured reciprocal statements from the Prime Minister and affected parties, the Dawn Raids Apology has taken a different approach that accounts for the importance of mana whenua and the significance of Pacific values.

Underpinning this approach has been a Prime Minister who has embraced these cultural values.

The apology recognises the significant trauma caused during the Dawn Raids, when Pacific peoples and others were subjected to early morning raids and random stops, irrespective of whether they were New Zealand citizens or permanent residents. Many of our elders who were directly affected by the Dawn Raids, still struggle with their experiences and won't talk about it.

This apology is therefore no ordinary apology.

Today's ceremony uses symbolism to describe the Government's understanding of the depth of harm caused to Pacific communities, using a cultural framework to genuinely express why it is making an apology for the Dawn Raids.

Our hope is that these symbolic elements conveys to those who were impacted, our deepest respect for their customs, traditions, spirituality and cultural values and encourage Pacific peoples to be proud of who they are.

We use symbolism to remind us of the sacrifices made by Pacific peoples from our Realm Island nations and others, who volunteered as soldiers for New Zealand during the World Wars.

We use symbolism to remind us of the significant and rich cultural vibrancy that Pacific peoples have added to the fabric of Aotearoa New Zealand

We use symbolism to help heal and look ahead to the future.

The programme incorporates symbolism from beginning to end, from the Auckland Town Hall, a symbol of colonial New Zealand, to mana whenua, the people of the land, the realm nations of Niue and the Cook Islands, the soundscape that gives us a glimpse of the past, the fa'atoese'ga (apology) demonstration, the Fangufangu, the Prime Minister, the Samoan sua gifting custom, the community representatives and the spiritual programme.

RELEASED UNDER THE OFFICIAL INFORMATION ACT

# Cultural definitions

## **Fa'atoesega**

**Origin:** Samoa

Means to seek forgiveness by demonstrating humility in recognition of wrongdoing. It is also a spiritual calling to the divine God to forgive what was done.

## **Fa'amāgaloga**

**Origin:** Samoa

Means forgiveness - we understand and accept the humble apology.

## **Fangufangu**

**Origin:** Tonga

Fangufangu nose-flute, is a musical instrument used for gently putting people to sleep in the evening and awakening them in the morning, especially members of the royalty and nobility. The ongo fa'ahikehe minor sound evokes and invokes a transformation between the worlds of waking and sleeping.

## **Folafola Sua**

**Origin:** Samoa

A young orator who declares publicly and loudly the acknowledgment of the gift presentation.

## **Failauga**

**Origin:** Samoa

Orator who has the To'oto'o (authority) and uses Fue (spiritual mana) to speak. He removes his shirt before speaking on significant occasions as a sign of respect to those present.

## **Hongi**

**Origin:** Māori

Pressing of noses signifies the joining together of Tangata Whenua and Manuhiri. Tangata Whenua invites the Manuhiri to come forward to shake hands (hariru) and hongi.

## **'Imene**

**Origin:** Cook Islands

'Imene ~ sing (a song). A song, a hymn. 'Imene Tuki ~ A traditional hymn that is unique to the Cook Islands.

## **le o le Malo / le Toga**

**Origin:** Samoa

A special fine mat that is displayed to mark a significant occasion.

## **Karakia**

**Origin:** Māori

Māori chants or prayers used to appeal spiritual guidance and protection.

## **Karanga**

**Origin:** Māori

The karanga is an exchange of calls that takes place during the time a visiting group moves onto the marae or into the formal meeting area. The karanga usually indicates the start of the pōwhiri (formal welcome ceremony). Carried out almost exclusively by women and in the Māori language, karanga are initiated by the hosts.



**Matāpule**

**Origin:** Tonga

A hereditary titleholder who is a monarch's or noble's spokesman or herald. They are an expert on cultural knowledge, custom and protocol.

**Pe'e**

**Origin:** Cook Islands

A formal, rhythmic chant used to commemorate an historical event.

**Pū**

**Origin:** Cook Islands

Triton shell used like a trumpet, horn, or bugle. Conch, or conque, also known as a "seashell horn" or "shell trumpet", is a wind instrument that is made from a conch, the shell of several different kinds of sea snails. Their natural conical bore is used to produce a musical tone.

**Pūtātara**

**Origin:** Māori

The pūtātara is a type of trumpet used by the Māori people of New Zealand. It is customarily made with a carved wooden mouthpiece and a bell made from New Zealand's small native conch shells or triton shell.

**Sulatoga**

**Origin:** Samoa

A young woman acknowledging fine mats gifted on special occasions using poetry and chants.

**Sua**

**Origin:** Samoa

Highest honour of gifting accorded to high ranking chiefs and groups on special occasions.

**Takalo**

**Origin:** Niue

Takalo is a Niuean war dance and challenge performed by Niue males. Often led by an individual warrior at the front and supported by a group of warriors, the dance is a formal challenge with accompanying chants and actions. The dance was traditionally performed prior to engaging the enemy with traditional war clubs. The Takalo is performed to welcome dignitaries after they land in Niue, persons of high status like prime ministers, presidents, and governors general – it signifies that the dignitaries' arrival is for the purpose of peace and harmony.

**Waiata**

**Origin:** Māori

Māori song.

**Whaikorero**

**Origin:** Māori

Formal speech of welcome.

RELEASED UNDER THE OFFICIAL INFORMATION ACT

RELEASED UNDER THE OFFICIAL INFORMATION ACT



---

# The Dawn Raids Apology

---

NEW ZEALAND GOVERNMENT'S  
OFFICIAL APOLOGY FOR  
THE DAWN RAIDS

Sunday 1 August 2021  
3:00pm to 6:00pm  
Auckland Town Hall

“An apology can never reverse what happened or undo the decades of disadvantage experienced as a result, but it can contribute to healing the Pacific peoples in Aotearoa.”

**Rt Hon Jacinda Ardern**

Prime Minister of New Zealand

“This apology is a step in the right direction to right the wrongs of the past and help heal the wounds of trauma that still resides in the psyche of those who were directly affected.”

**Hon Aupito William Sio**

Minister for Pacific Peoples



MESSAGE FROM

# The Prime Minister of New Zealand

## Rt Hon Jacinda Ardern

Kia ora koutou.

We gather today to reflect and remember the Dawn Raids of 1974-76.

While these events took place almost 50 years ago, the legacy of the Dawn Raids casts a long shadow over our shared story with our Pacific communities.

The discriminatory implementation of the immigration laws of the 1970s was traumatic for those who experienced this first-hand as well as for everyone who feared being targeted.

Today is an opportunity to reflect on our history, but also to ensure that our country is working together towards the prosperity of our Pacific communities.

Ngā mihi nui,



Rt Hon Jacinda Ardern  
**Prime Minister of New Zealand**

---

MESSAGE FROM

## The Minister for Pacific Peoples Hon Aupito William Sio

Warm Pacific greetings  
to everyone.

On 14 June 2021, I was proud to stand in support of the Prime Minister as she announced that the Government would officially apologise for the Dawn Raids of 1974-76.

Today, as we gather to recognise the formal Government apology for the harms of the 1970s Dawn Raids, we acknowledge those who were directly affected by the racist and discriminatory actions of the rigorous enforcement of the immigration policies of that time.

We also acknowledge those who provided a strong and tireless voice in support of Pacific peoples, and calling for an apology to right the wrongs of the past. We cannot turn back time or rewrite the past.

What we can do, is to express remorse, sorrow and regret for past actions once considered appropriate, and help shine light on darkness and begin the healing process. This is the right thing to do.

Our hope is this formal apology will provide an opportunity for our communities to begin a new journey of reconciliation and a restoration of mana for our Pacific community and the peoples of Aotearoa New Zealand.

Soifua,



Hon Aupito William Sio  
**Minister for Pacific Peoples**

---



# IMMIGRATION - IMPORTANT NOTICE

Visitors who have overstayed their immigration permits are urged to register without delay at the nearest office of the Department of Labour.

The opportunity to register without fear of legal penalty was given at the request of Pacific Island leaders. This was done because it had been indicated to Government that many who had overstayed their entry permits wished to return home with dignity and without the stigma of deportation proceedings.

It is expected that the circumstances of individual overstayers will vary widely, and that because of this some who wish to remain in New Zealand may be granted extensions of permit or permanent residence. These circumstances will be taken fully into account and a proper degree of flexibility exercised in determining each case.

The register will remain open until 30 June 1976. After that date, proceedings seeking deportation will be recommenced against overstayers who have not registered.

Registration may be made at any office of the Department of Labour which are located at:

WHANGAREI  
ROTORUA  
GISBORNE  
LOWER HUTT  
GREYMOUTH  
INVERCARGILL

AUCKLAND  
NEW PLYMOUTH  
NAPIER  
WELLINGTON  
CHRISTCHURCH

HAMILTON  
WANGANUI  
HASTINGS  
BLENHEIM  
TIMARU

TAURANGA  
PALMERSTON NORTH  
MASTERTON  
NELSON  
DUNEDIN

T. F. GILL  
MINISTER OF IMMIGRATION

## FA'AALIGA TAUA 'O FEMALAGA'AINA

Ua faufautuaina tagata uma o e na malaga mai i pemitā asiasi mā ua resitara nei loa i se ofisa lata ane o le matagaluega a le Leipa.

O lenei avanoe a resitara ai ua tuu atu e auala mai pea i le tulosaga a taitai o atu motu o le Pasefika, e aunoa ma le faasalaina o e ua solitulafono. Sa faalalelei aiaiga ina ua faailoa mai e to'atele naua tagata na o mai i pemitā asiasi ua silī aso o nonofo pea i'inei ma ua fia foi e aunoa ma le faasalaina na aua nei fa'atolailoia i latou ma tauvalea o latou igoa ma aua nei tipotiina i latou.

E eseesee lava mafuaga ua ala ai ona resitara nei i tagata ua silī ai aso o le latou pemitā ma o lea filifili pea atonu o lea toe mafai ona nonofo nisi mo a isi vavalalā i se nonofo tumau pea nisi. O lea filifilila lava tagata uma e tusa ma le mafuaga ma nisi faamatalaga mo fa'atatala i se nonofo al'ei i'inei.

O lea avanoe pea se ia oo i le aso o lea resitara ina i'inei. E mafai na e resitara i se ofisa o lea faia loa aiaiga e molia ai i le tulafono e na le resitara ina i'inei. E mafai na e resitara i se ofisa o lea faia loa aiaiga e molia ai i le tulafono e na le resitara ina i'inei.

WHANGAREI  
ROTORUA  
GISBORNE  
LOWER HUTT  
GREYMOUTH  
INVERCARGILL

AUCKLAND  
NEW PLYMOUTH  
NAPIER  
WELLINGTON  
CHRISTCHURCH

HAMILTON  
WANGANUI  
HASTINGS  
BLENHEIM  
TIMARU

TAURANGA  
PALMERSTON NORTH  
MASTERTON  
NELSON  
DUNEDIN

T. F. GILL  
MINISTIA O FEMALAGA'AINA

## FEROLAU'AKI - FANONGONONGO MAHU'INGA

Ko e kau folau 'eve'eva kotoo pe ki Nu'u Silā ni 'oku nau kei nofo pe hili 'a e 'osi 'a 'enau ngofua 'eve'evā 'oku poupou'i atu heni ke fai mo nau lēsisita 'i he vave taha 'i ha 'Ofisi pē 'o e Potungāue 'o e Leipa (Department of Labour).

Ko e faingamalie ke lēsisita 'o 'ikai ke hili'aki ha teutea na'e foaki ia tupu mei ha kole 'a e kau taki 'o e kakai mei he ngaahi 'Otu Motu Basifiki. Na'e fai foki 'a e me'a ni koe'uhi kuo hā mahino ki he Pule'angā ni ko e tokolahi 'o e kakai kuo nau (ova) ke nofo atu pe hili 'a e 'osi 'a 'enau ngofua kuo nau faka'amu ke nau foki lelei ki hono takitaha fonoa 'o 'ikai ko hano fakafoki faka Pule'anga.

'Oku mahino mai foki 'oku kehekehe 'a e ngaahi tu'unga takitaha 'o e kau nofo 'ova kotoo pe, pea ko hono 'uhinga ia ko e fa'ahinga 'oku nau kei fie nofo 'i Nu'u Silā ni mahalo pē 'e toe fakalōloa atu 'enau ngofua pe ko e nofo fonoa. Ko e ngaahi tu'unga takitaha 'e fakama'opo'opo ia ke kau 'i hano fakakaukau 'i 'o e takitaha kole kotoo pe.

'E ava pe 'a e lēsisita 'o a'u ki he 'aho 30 Sune, 1976. Hili 'a e 'aho ko eni, 'e kamata levā 'a e kumi mo faka'ilo 'a e kakai 'ova na'e 'ikai ke nau lēsisita.

Ko e lēsisita 'e fai 'i ha 'ofisi pē 'o e Potungāue Leipa (Department of Labour) 'i he ngaahi feitu'u ni:

WHANGAREI  
ROTORUA  
GISBORNE  
LOWER HUTT  
GREYMOUTH  
INVERCARGILL

AUCKLAND  
NEW PLYMOUTH  
NAPIER  
WELLINGTON  
CHRISTCHURCH

HAMILTON  
WANGANUI  
HASTINGS  
BLENHEIM  
TIMARU

TAURANGA  
PALMERSTON NORTH  
MASTERTON  
NELSON  
DUNEDIN

T. F. GILL  
MINISTIA O E POTUNGĀUE FEROLAU'AKI

# The Dawn Raids

Migration from the Pacific to New Zealand was actively encouraged after the Second World War because cheap labour was needed for expanding industries.

Many Pacific people were granted temporary visas that were rarely monitored and enforced. By the 1970s, there was a sizeable Pacific population in New Zealand, but the economy then suffered a downturn which prompted widespread fear of rising unemployment and a lack of jobs.

Pacific peoples were blamed for the social and economic ills that New Zealand faced at the time.

Negative views of Pacific people were fuelled by media portrayals that targeted them as the cause of job shortages and other social issues.

In 1974, under the third Labour Government, police and immigration officials began a series of night and early morning raids on the homes of Tongan migrants in Auckland, giving rise to the term "Dawn Raids". In a little over a week an estimated 40 to 80 people were arrested.

First-hand accounts of the raids describe people woken abruptly, physically removed from their beds and forced into police vans.

Many were later deported or were allowed to stay for a longer period until leaving New Zealand.

About 300 people were eventually granted permanent residency. After public protests, the then Minister of Immigration announced that Dawn Raids would cease immediately, explaining that they were alien to the New Zealand way of life.

The Dawn Raids began again in 1976 under the National Government. More than 300 houses were raided across the country. Police also conducted random stops and checks which required any person to produce their passport or permit if there was reason to suspect an immigration-related offence like overstaying a permit.

The law was exploited to racially profile those who were suspected as being overstayers, by randomly stopping Pacific peoples, Māori, and other people of colour in the street, at churches and schools, and other public places.

“To many young Polynesians like myself, the only way forward for us as a migrant people was ‘self-help’.

We would have to stand up for ourselves and our people, and not wait for others to do it for us...The Panthers provided the platform for us to do just that.”

**Wayne Toleafoa**

Polynesian Panther Party  
Founding Member

“Some of that trauma has stayed  
with people to this day...”

**Joris De Bres**

Race Relations Commissioner,  
2002–2013 and Former Secretary  
of CARE



PROSECUTION is PERSECUTION

13 March 1974  
N.Z. DEPT. EPHEMERA  
SOCIAL ISSUES: RACE

This morning, at 3 a.m., the police made a dawn raid on 13 Tongan workers in Onehunga, and charged them with being illegal immigrants. They are appearing in court this afternoon.

All these men have good jobs - so why are they being prosecuted when there is plenty of work for everyone?

The men face deportation and loss of employment at a time when New Zealand is bringing in hundreds of workers from England. Why send home men to the Pacific and bring others all the way from England to replace them?

We say it is because they are Polynesians and the British workers are white. The police never make dawn raids on English workers - it is not necessary because there are no restrictions on their immigration. The Tongan workers are being discriminated against because they are Tongan.

There is much talk of a review of our immigration policy - but a few weeks before it is due to be released, Polynesians are being arrested. Our immigration policy at present is hypocritical and racist - workers are needed, but Polynesian workers are being sent home; workers are needed, but Polynesians are not given work permits and are not allowed to stay for more than three months.

Illegal immigration is the fault of the Immigration Department's policy, not of the illegal immigrants. They are not even given enough time to earn their fares, let alone support their families, pay their exorbitant rents, and have something left over to save. New Zealand is using them as cheap labour, and giving them nothing in return. The immigration laws leave Polynesian workers open to a form of blackmail, for anyone who bears a grudge against them can report them to the police.

The three month permit should be extended immediately, to give Tongan and Samoan workers a chance to obtain some return for their work, and to let them work without fear of blackmail.

A general amnesty should be declared for all present illegal immigrants, and today's trial should be declared null and void. All these people have jobs, and it is dishonest, hypocritical and racist to attempt to fine them or deport them.

The fact that they were raided at 3 a.m. is a disgrace, and such persecution should be ended immediately. No more dawn raids.

Support your Tongan brothers, and demand the end of our racist immigration policy.

Distributed by the Citizens' Association for Racial Equality, the Polynesian Panther Party and the People's Union for Survival and Freedom.



# The Public Outcry

## **The Dawn Raids produced considerable public outcry.**

Pacific leaders, churches, media organisations, lawyers, and many groups such as Amnesty Aroha, Ngā Tamatoa, the Federation of Labour, and the Citizens Association for Racial Equality (CARE) protested the narrow targeting of Pacific peoples.

The Polynesian Panther Party was also heavily critical of the Dawn Raids. In 1976, they formed a patrol detail Police Investigation Group (P.I.G. patrol) to monitor police activity by listening to police frequencies, following police vans, warning community members of a potential raids and providing legal aid resources.

The Panthers also conducted 'counter raids' on prominent Cabinet members by surrounding their houses with lights and chanting over megaphones. By 1977, the raids and random checks ended partly due to public pressure and a change in immigration procedures.

A 1986 investigation by the Race Relations Conciliator, into allegations of discrimination in the application of immigration laws, found that between 1985–86, while Pacific peoples comprised a third of overstayers, they represented 86 per cent of all prosecutions.

In comparison, those from the United States and Great Britain, who also comprised around a third of all overstayers, accounted for only 5 per cent of all prosecutions.

The inquiry report suggested that racism was involved in the stereotyping and targeting of Pacific peoples.

The Dawn Raids era was a deeply unsettling time for Pacific peoples in New Zealand.

Those that were impacted have described feelings of shame, fear, terror, and deep hurt and many people today still struggle to speak of their experience.

“The Polynesian Panther story is the story of Pacific in New Zealand, and also the story of New Zealand becoming more and more aware of its real self.”

**Dr. Melani Anae**

Polynesian Panther  
Party Member

“The Dawn Raids were shameful,  
because in essence they set out to  
pick up anybody who didn't look like  
a Pākehā or Pālagi New Zealander.”

**Helen Clark**

Prime Minister of New Zealand  
1999-2008

RELEASED UNDER THE OFFICIAL INFORMATION ACT

RELEASED UNDER THE OFFICIAL INFORMATION ACT

